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**SUPPLEMENTS PUBLISHED SEPARATELY:**

1 – Louisiana Shelter Operations Plan
2 – Peacetime Radiological Response Plan
3 – Disaster Recovery Manual
4 – State of Louisiana Terrorist Incident Plan
5 – State of Louisiana Hazard Mitigation Plan
6 – Emergency Support Functions Support Plans
STATE OF LOUISIANA
EXECUTIVE DEPARTMENT
BATON ROUGE
EXECUTIVE ORDER

WHEREAS, the State of Louisiana must be prepared to respond in a coordinated, effective and efficient manner to all the emergencies and disasters to which it is subjected;

WHEREAS, it is the policy of the state of Louisiana for all homeland security and emergency preparedness functions to follow the principles outlined in the National Incident Management System, or its successor, La. R.S. 29:722(c); and

WHEREAS, the State of Louisiana will best achieve effective coordinated emergency planning by updating the State’s current emergency operations order through the replacement of Executive Order No. KBB 2006 34, issued on 3 August 2006, and by the Governor’s Office of Homeland Security and Emergency Preparedness updating its emergency operations plan;

NOW, THEREFORE, I, Bobby Jindal, Governor of the State of Louisiana, by virtue of the Constitution and laws of the State of Louisiana, do hereby order and direct as follows:

SECTION 1: The Director of the Governor’s Office of Homeland Security and Emergency Preparedness, State of Louisiana, (hereafter “director”), shall direct the State of Louisiana’s emergency and/or disaster operations.

The director, or the director’s designee, shall also coordinate the activities of all non-state agencies, departments, and/or organizations involved in emergency management within the State of Louisiana.

SECTION 2: The director shall supplement the provisions of this Order by prescribing rules, regulations, and procedures, which combined with the revisions of this Order, shall constitute the Louisiana Emergency Operations Plan (hereafter “Plan”).

The Plan shall follow the principles outlined in the National Incident Management System, or its successor, and also provide for the emergency operations that may be implemented should an emergency and/or disaster strike the state of Louisiana or an area within the state of Louisiana; and

The plan shall be binding on all departments, commissions, boards, agencies, organizations and employees of the state of Louisiana, and on all local governments or political subdivisions of the state authorized or directed to conduct homeland security and emergency management operations.

SECTION 3: The director shall control the activation and/or implementation of the Plan and the conclusion and/or deactivation of the Plan.

The director shall also control the activation and deactivation of the State Emergency Operations Center (hereafter “Center”).

The activation of the Center shall constitute the implementation of the Plan.
**SECTION 4:** The departments, offices, agencies, and organizations of the State of Louisiana Government have primary and support responsibilities for the following Emergency Support Functions (ESF):

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State of Louisiana
Emergency Operations Plan

6 July 2009
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SECTION 5: The head of each department, office, agency, and organization identified in Section 4 of this Order shall designate both an emergency coordinator and an alternate coordinator to act on the department’s behalf during an emergency situation, and furnish the director with their names and all phone numbers. The head shall also designate a Continuity of Operations Plan (COOP) Coordinator who will prepare and maintain plans, procedures, arrangements, and agreements to ensure that the organization will continue to carry out its mission in an emergency or disaster.

SECTION 6: The head of each department assigned a primary ESF responsibility in Section 4 shall submit implementing procedures to the director that set forth the department’s procedures for carrying out its assigned emergency support functions. The head of each department shall submit annual updates of their implementing procedures to the director.

SECTION 7: The head of each department assigned emergency support responsibilities in Section 4 of this order shall assist its primary department in the preparation of their procedures and/or any other documents necessary to support the plan.

SECTION 8: The head of each department assigned a primary and/or a support responsibility in Section 4 of this order will:
A. Staff the State Emergency Operations Center with personnel during training exercises and emergencies as requested by the director

B. Maintain and operate a 24-hour response capability in the department headquarters, or in the departments designated Emergency Operations Center, when the plan is implemented

C. Participate in exercises of the plan when scheduled by the director

D. Participate in, and conduct, training essential to implementation of the department’s assigned emergency service

E. Conduct an annual internal review to update the details of their department’s implementing procedures and advise the director of needed modifications of their implementing procedures

F. Maintain logs, records, and reporting systems required by all state and federal laws, rules, and regulations.

SECTION 9: All departments, commissions, boards, agencies and officers of the State, or any political subdivision thereof, are authorized and directed to cooperate in the implementation of this Order.

SECTION 10: Executive Order No. KBB 2006 – 34, dated 3 August 2006, is hereby rescinded, and terminated.

IN WITNESS WHEREOF, I have hereunto set my hand officially and caused to be affixed the Great Seal of the State of Louisiana, at the Capitol, in the City of Baton Rouge, on this the ________ day of ____________.

________________________________________
Governor of Louisiana

ATTEST BY THE GOVERNOR:

________________________________________
Secretary of State
Foreword

This edition of the Louisiana Emergency Operations Plan includes guidance for preparedness for the full range of natural, technological, terrorist, and attack-related emergencies and disasters. It conforms to federal law and regulations and the Louisiana Homeland Security and Emergency Assistance and Disaster Act as amended.

The Governor’s Office of Homeland Security and Emergency Preparedness has the responsibility for formulating and updating plans, procedures, arrangements and agreements, and for coordinating emergency and disaster operations under the direction of the Governor. This Plan provides a general framework, within which State agencies, Parish agencies, volunteer groups, and private organizations can develop detailed Continuity of Government (COG) procedures, arrangements, and agreements.

The planning process is continuous. Recipients of this Emergency Operations Plan are expected to develop detailed plans, procedures, arrangements, and agreements for their agencies; train their personnel to implement those plans, procedures, arrangements and agreements regularly; and make changes as needed. Each agency assigned as either a primary or support Emergency Support Function should have resources in plans and a means of obtaining resources prior to an emergency or disaster. Changes to this Plan will be issued as appropriate. Supplements to this Plan which deal with particular hazards and with regional planning problems will be issued periodically. State agencies and parishes should consider addressing, within their plans, citizens with disabilities or unique needs wherever applicable. Agencies or organizations which find areas of the Plan that need improvement should advise this office so that changes may be incorporated in an orderly manner.

Sincerely,

Mark Cooper
SIGNATORIES TO THE LOUISIANA EMERGENCY OPERATIONS PLAN

Honorable James "Buddy" Caldwell
Attorney General
Department of Justice

Honorable Mike Strain
Commissioner
Department of Agriculture & Forestry

Honorable Jay Dardenne
Secretary of State
Department of State

Honorable James J. Donelon
Commissioner of Insurance

Honorable John Neely Kennedy
State Treasurer
Department of the Treasury

Mr. Alan Levine
Secretary
Department of Health & Hospitals

Honorable John J. Bel Edwards
Governor

Mr. Tim Barfield
Executive Director
Louisiana Workforce Commission

Ms. Cynthia Bridges
Secretary
Department of Revenue

Mr. Brandon Burris
Executive Director
Governor's Office of Disability Affairs

Mr. Scott A. Angelle
Secretary
Department of Natural Resources

COL Mike Edmonson
Deputy Secretary
Department of Public Safety

Ms. Kristy H. Nichols
Secretary
Department of Social Services
# Record of Changes
## For
### State of Louisiana
#### 2009 Emergency Operations Plan

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<td>ADD Department of Social Services to the ESF-11 column as a “S” agency.</td>
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<td>The ESF-11 Coordinator will work with ESF 6 coordinators to ascertain and meet the nutritional needs of people in shelters and temporary housing and of emergency workers in all areas.</td>
<td>Page ESF 11-2</td>
<td>The ESF-11 coordinator will maintain visibility on USDA food programs and collaborate with ESF-6 as necessary to support the needs of event.</td>
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STATE OF LOUISIANA EMERGENCY OPERATIONS PLAN

BASIC PLAN

I. PURPOSE AND SCOPE

The Louisiana Emergency Operations Plan (EOP) establishes the policies and structure for state government management of emergencies and disasters. The EOP prescribes the phases of emergencies and disasters: Prevention, Mitigation, Preparedness, Response and Recovery. The EOP is an all-hazard plan. It assigns responsibilities for actions and tasks that the state will take to provide for the safety and welfare of its citizens against the threat of natural, technological, and national security emergencies and disasters. The EOP is designed to coordinate closely with the National Response Framework (NRF) and with Parish Emergency Operations Plans. It establishes a base on which further plans, procedures, guidelines, arrangements, and agreements can be elaborated.

II. SITUATION AND ASSUMPTIONS

A. Situation

1. Louisiana is in the Gulf Coastal Plain and covers an area of approximately 51,000 square miles. Fourteen percent of the land area is covered with water in the form of lakes, rivers, streams, bayous and wetlands. The overall terrain ranges from flat to gently rolling hills; from below sea level in the southern portion to slightly more than 535 feet above sea level at Driskill Mountain in Bienville Parish.

2. The climate is moderate with normally mild, wet winters and warm to hot summers with high relative humidity. Temperatures range from 0 degrees in the winter to near 100 degrees Fahrenheit in the summer. The average annual rainfall varies from 44 inches in the northern part of the state to more than 64 inches in the southern and southeastern areas.

3. The State of Louisiana has sixty-four (64) major political subdivisions called parishes and a population estimated at 4,287,768 (2006 estimate). Parishes are further subdivided into cities, towns and villages, and are usually governed by a president-council form of government or a police jury headed by a president. Cities, towns and villages have a mayor-council governing body of elected officials. The state is also home to Indian tribes recognized by the Federal government. The tribes are dealt with by the federal government on a government-to-government basis by the Interior Department’s Bureau of Indian Affairs. The state deals with the tribes through the Governor’s Office of Indian Affairs. The state encourages close cooperation among tribes, parish governments, and state agencies to ensure the protection of people’s lives and property. Further detail is contained in Attachment 4.

4. Louisiana faces a variety of natural, technological, and national security hazards which pose a significant threat to the people of the state. They include, but are not limited to, hurricanes, severe storms, tornadoes, floods, dam failures, freezes, winter storms, earthquakes, subsidence, erosion, drought, water shortages,
wildfires, nuclear power plant incidents, transportation and other hazardous materials (HAZMAT) incidents, industrial accidents, nuclear attack, chemical/biological warfare, terrorist incidents, civil disturbances or riots, and resource shortages (utility and energy), or a combination of any of these.

5. During an emergency or disaster, the state will take immediate and appropriate action to determine, direct, mobilize, and coordinate resource needs. The state government will suspend or cancel normal operations and redirect resources to save lives, relieve human suffering, sustain survivors, protect property, and repair essential facilities.

6. Many of the potential risks e.g. hurricanes, floods and other severe weather, nuclear facility incidents and enemy attack would be preceded by a period of increased alertness, giving public officials time to take preventive, precautionary or protective measures to reduce loss of life and minimize damages.

7. The state has designed, built, equipped, and staffed an Emergency Operations Center (EOC) from which all emergency activities will be managed. The state requires all parish governments to have EOC’s from which the parishes can manage emergency operations at the parish level and communicate with the state EOC to ensure close cooperation in emergencies and disasters.

B. Assumption

1. The state is primarily responsible for natural and technological emergency preparedness, but has a shared responsibility with the federal government for national security preparedness and for catastrophic natural and technological hazards.

2. The state’s responsibility necessitates the development of an all-hazard plan, with functional annexes and detailed procedures, supported by parish and local emergency plans. Planning efforts are made as general as possible to insure flexibility to combat the impact of all types of hazards.

3. The probability of a terrorist or war-related emergency or disaster that would involve mass fatalities and casualties, major devastation and disruption of vital services is low, but it does exist.

4. Emergencies or disasters could, individually or in combination, cause a grave emergency condition in any area of the state. Emergencies can vary in scope and intensity, from a small local incident with minimal damage to a multi-parish disaster with extensive devastation and loss of life.

5. The initial actions of prevention, mitigation, preparedness, and response and recovery operations are conducted by local government. Local authorities will exhaust their resources, and then use mutual aid agreements with volunteer groups, the private sector, and/or neighboring parishes.
6. State assistance will supplement local efforts and federal assistance will supplement state and local efforts when it is clearly demonstrated that it is beyond local and state capability to cope with the emergency/disaster.

III. CONCEPT OF OPERATIONS

A. General

The Emergency Operations Plan (EOP) is based on the premise that the Emergency Support Functions (ESF) performed by the various agencies and organizations during emergency operations generally parallels their normal day-to-day functions. The same personnel and material resources will be employed in both cases. Day-to-day tasks and operations that do not contribute directly to the emergency may be suspended or redirected for the duration of any emergency or disaster, and efforts that would normally be assigned to those tasks will be channeled toward emergency and disaster ESF as assigned.

B. Execution and Implementation

The governor has delegated to the Director of the Governor’s Office of Homeland Security and Emergency Preparedness (GOHSEP) the responsibility for implementation of this plan. The director will implement this plan and procedures when the situation warrants. Should the governor declare a state of emergency, the plan will automatically be activated.

C. National Incident Management System (NIMS)

The federal government has adopted the National Incident Management System (NIMS) to manage emergency incidents and disasters from the first responder level to the highest levels of the federal government. It is based on the Incident Command System and the Unified Command System (ICS/UCS) and is flexible and appropriate to all types of incidents. The State of Louisiana will use the ICS and NIMS to manage incidents or events. The state adopts the NIMS guidance by reference.

D. Emergency Action Levels

1. Emergency Action Levels (EAL) have been established to provide a general indicator of the level of seriousness of an incident and related guidance for response and protective actions so that all emergency response forces have a common basis by which they can implement actions necessary to handle the situation. Procedures are on file in the State EOC. The four EAL that shall be used are:

   a. LEVEL IV – Normal operations are ongoing. GOHSEP staffing is in accordance with authorized agency manning levels.

   b. LEVEL III – Events involve a potential or actual threat to the safety and welfare of the people in a threatened area(s). GOHSEP Crisis Action Team is activated and is operational with minimal staffing. The State EOC may be activated with selected ESF’s by functional branch.
c. LEVEL II – Events are in progress or have occurred which involve an imminent or actual major impact on the safety of the people in a stricken area(s). The EOC is activated for 24-hour operations and staffed by GOHSEP personnel and state augmentees. The EOC activation may include selected staffing from state, ESF’s, federal, and volunteer agencies. This status will be maintained and the situation monitored closely until conditions escalate or de-escalate.

d. LEVEL I – Events are in progress which continue previously declared action levels and require response activities. The EOC is fully activated. All state, ESF’s, federal, and volunteer agencies report to the EOC as requested for 24-hour operations. This status will be maintained until the threat is over and the emergency is terminated. As imminent danger is reduced, operations will be initiated for the return of the stricken area(s) to pre-disaster status.

2. For the purpose of incident management, state and local government will use the same emergency situation terminology used by federal agencies:

   a. Natural Disaster (National Weather Service)
      (1) Watch
      (2) Warning
      (3) Impact
      (4) Recovery

   b. Fixed Nuclear Facility (NRC/FEMA Joint Guidance NUREG-0654, FEMA-REP-1, REV.1.)
      (1) Unusual event
      (2) Alert
      (3) Site area emergency
      (4) General emergency

   c. Homeland Security Threat Conditions
      (1) Green – Low Risk
      (2) Blue – Guarded Risk
      (3) Yellow – Elevated Risk
      (4) Orange – High Risk
      (5) Red – Severe Risk
E. Phases of Emergency Management

Since this EOP is concerned with the many hazards to which the state and its citizens may be exposed before, during and after an emergency/disaster occurs, responsible authorities operate in accordance with the five (5) phases of emergency management prescribed by the federal government:

1. Prevention – Preventive actions are taken to avoid an incident or to intervene to stop an incident from occurring. Such actions are primarily applicable to terrorist incidents. They may include the application of intelligence and other information to a range of activities that may include deterrence, heightened security for potential targets, investigations to determine the nature and source of the threat, public health and agricultural surveillance and testing, and public safety law enforcement operations aimed at preempting, interdicting or disrupting illegal activities and apprehending perpetrators.

2. Mitigation – Actions may be taken to eliminate or reduce the impact of a disaster. Such measures include zoning and land-use measures, formulating and enforcing building codes that recognize the hazards faced by the community, public education about hazards and protective measures, hazard and vulnerability analysis and preventative health care.

3. Preparedness – Actions may be taken in advance of an emergency/disaster to develop operational capabilities and help communities respond to and recover from a disaster. Such measures include the construction and equipping of EOC’s with warning and communications systems, recruitment, and training of emergency management personnel, development of plans, procedures, arrangements, agreements and exercises of personnel and systems.

4. Response – Response actions are taken before, during, or after an emergency/disaster to save lives, minimize damages and enhance recovery operations. Such measures include activation of: emergency operation centers, plans and procedures, arrangements and agreements, the emergency alert system, public warning, notification of public officials, provision of mass care, shelter, search and rescue and security.

5. Recovery – Recovery actions are taken over the short-term to return vital life-support systems to minimum standards and long-term to return life to normal or improved levels. Such measures include damage assessment, supplemental assistance to individuals and public entities, assessment of plans, procedures, arrangements and agreements, and the development of economic impact studies and methods to mitigate damages. Recovery measures are detailed in the Louisiana Disaster Recovery Manual, Supplement 3 to this EOP.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A. Organization

By direction of the Governor, each state department, agency, commission, special district, and board with emergency or disaster responsibilities, along with local government, will
have all-hazard emergency operations plans and implementing procedures. Authority and responsibility are to be as decentralized as possible to field units and to individuals responsible for actual performance of operations. State personnel must be trained in their responsibilities and working relationships and must have the authority to respond to emergency or disaster requests from GOHSEP Director.

B. Responsibilities

1. The Governor has the overall responsibility for emergency management in the state and is assisted in these duties by GOHSEP Director as mentioned in LRS 29:724. Tasks for those elements listed which have been given a primary or support shared responsibility for emergency/disaster situations are contained in Attachment 3, Emergency Support Function (ESF) Responsibility Chart. General responsibilities for all agencies are as follows:

   a. Every department, agency or office that has a primary responsibility for an ESF will organize, supervise and coordinate all the activities that take place in that functional area. Primary departments are responsible for specifying the actions of supporting departments and establishing clear coherent requirements that supporting departments can carry out effectively and efficiently.

   b. Every department, agency, or office that has a support responsibility for an ESF will respond as required to carry out the missions that are assigned.

2. State government departments, agencies, and offices having emergency responsibilities are required to carry out the responsibilities designated in Attachment 3, State Agency Emergency Support Functions. Depending on its functions, a state agency may have a primary or support role.

3. State government departments, agencies, and offices which do not have specific ESF responsibilities will serve as a reserve of material and manpower resources which may be required to perform previously unassigned tasks or supplement other response agencies. They will provide for resource management, direction and control of their personnel, continuity of government (COG), continuity of operations (COOP) and situation intelligence and reporting during emergency/disaster situations.

C. Parish

1. Pursuant to RS 29:727, Parish Presidents have overall responsibility for the direction and control of emergency/disaster operations.

2. Each Parish President shall appoint a Parish Director of Homeland Security and Emergency Preparedness in accordance with RS 29:728. Responsibilities of the Parish Director include the development and implementation of emergency programs to provide for rapid and effective action to direct, mobilize, staff, train and coordinate use of local resources. The Parish Director shall plan for the protection of life and property for their citizens during times of emergency/disaster incidents.
3. The Parish and Municipal governments’ Chief Executive has overall responsibility by law for the direction and control of emergency/disaster operations and is assisted by a Parish Homeland Security and Emergency Preparedness Director. Such responsibilities include the development and implementation of emergency management programs to provide for rapid and effective action to direct, mobilize, staff, train, and coordinate use of local resources. The local director will plan for the protection of life and property for his citizens during times of emergency/disaster incidents.

D. Federal

The United States Federal Emergency Management Agency (FEMA), has the responsibility for the coordination of federal emergency/disaster operations and resources in support of state and local government capabilities, and for directing and coordinating the delivery of federal disaster relief assistance programs. Assistance efforts are organized and coordinated according to the policies and procedures detailed in the National Response Framework (NRF), and the National Incident Management System (NIMS). The Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act) (Public Law 100-707) is a United States federal law designed to bring an orderly and systemic means of federal natural disaster assistance for state and local governments in carrying out their responsibilities to aid citizens. The Stafford Act is a 1988 amended version of the Disaster Relief Act of 1974 (Public Law 93-288). It created the system in place today by which a presidential disaster declaration of an emergency triggers financial and physical assistance through the Federal Emergency Management Agency (FEMA). The Act gives FEMA the responsibility for coordinating government-wide relief efforts. The National Response Framework (NRF) includes the contributions of 28 federal agencies and nongovernmental organizations, such as the American Red Cross. It is named for Robert Stafford, who helped pass the law. Congress amended it by passing the Disaster Mitigation Act of 2000 (Public Law 106-390), and again in 2006 with the Pets Evacuation and Transportation Standards Act (Public Law 109-308).

E. Volunteer and Others

1. Non-governmental Organizations (NGO) are generally organized into the Volunteer Organizations Active in Disaster (VOAD) and its Louisiana affiliate, LAVOAD. Such organizations give direct aid and assistance of all kinds to victims of emergencies and disasters.

2. The American Red Cross (ARC) has a primary response function to mitigate suffering by providing emergency mass care, food, clothing, shelter, first aid, supplementary nursing care and aid to individual families. The ARC may also furnish medical care, health items, essential household furnishings, occupational supplies, equipment, and emergency rental for housing, transportation, and temporary repairs.

3. Other volunteer, non profit, charitable and religious organizations may provide assistance for registration, identification, medical assistance, shelter, mass feeding, collection of clothing, food commodities, furniture, bedding and cleaning
supplies, as well as cleanup, restoration, temporary repairs and rehabilitation of housing, evacuation, and search and rescue.

4. Non-governmental Organizations (NGO) may provide for the immediate cleanup, restoration, temporary repairs, and rehabilitation of residences and vital facilities. At time of warning, they may provide assistance in evacuation and search and rescue.

5. Radio and communications volunteers affiliated with various communications organizations may be called in to supplement conventional communications systems in emergencies and disasters.

V. DIRECTION AND CONTROL

A. RS 29:724 outlines the powers of the Governor during times of emergency or disaster. The Governor of Louisiana is responsible for the coordinated delivery of all emergency resources, public, quasi-volunteer, and private, during a natural, technological, and/or national security emergency/disaster situation. Pursuant to RS 29:724C(1), the governor has delegated authority to implement this plan and to direct State-level emergency operations through the regularly constituted governmental structure to the Director of GOHSEP.

B. In the event of an emergency/disaster, the needed elements of state government will be in the State EOC located at 7667 Independence Boulevard in Baton Rouge. Should the primary EOC become inoperative, isolated, and/or unusable, GOHSEP Director shall issue relocation instructions to deployment teams for the preparation of the alternate state EOC.

C. Each state department or agency shall be under the general control of its respective Secretary/Director, etc., through his or her designated emergency representative. The emergency representative shall be empowered to make decisions and expend resources (personnel, materials, supplies, equipment, facilities, and funds) in providing operational and technical support to state and local governments during any emergency/disaster incident.

D. Local governments are responsible under all applicable laws, executive orders, proclamations, rules, regulations and ordinances for emergency management within their respective jurisdiction. Local emergency management organizations shall function from designated EOC’s and are subject to the direction and control of the executive heads of government, in coordination with the Governor and GOHSEP Director.

E. Upon activation of the State EOC, GOHSEP staff and state agencies shall insure that the necessary personnel and resources are available. Those agency representatives should bring or have pre-positioned plans, procedures, resource inventories, supplies and notification lists needed to facilitate emergency/disaster operations.

VI. CONTINUITY OF GOVERNMENT/CONTINUITY OF OPERATIONS

A. Disasters can interrupt, paralyze, and/or destroy the ability of state, or local governments to carry out their executive, legislative, and judicial functions. Therefore, it is imperative
that each level of government build this capability to preserve, maintain, and/or reconstitute its ability to function under the threat or occurrence of any emergency/disaster that could disrupt governmental operations and services.

B. To have an effective comprehensive emergency management system, operations depend upon Continuity of Government (COG) and Continuity of Operations from the highest to the lowest level: (1) lines of succession for officials and (2) the preservation of records which are essential to the effective functioning of government and for the protection of rights and interests of the state and its citizens under emergency conditions.

C. The Louisiana Constitution Article IV vests in the Governor the chief executive power of the state. It establishes the emergency powers of the Governor and provides for the line of succession, which is:

1. Governor
2. Lieutenant Governor
3. Secretary of State
4. Attorney General
5. Treasurer
6. Presiding Officer of the Senate
7. Presiding Officer of the House of Representatives

D. The legislature has enacted Acts 111, 112, 113 and 114 of 1963, all which mandate the designation of no less than three nor more than seven emergency interim successors for the State Executive, Judicial, Legislative and Local Executive branches of government, respectively.

E. All department heads shall designate a primary and two (2) alternate interim emergency successors, as a minimum, for key supervisory positions, which will ensure the continuance of the leadership, authority, and responsibilities of their departments. Each agency/office head shall further designate a primary and alternate interim emergency successor for key positions.

F. Designated emergency successors shall be instructed on their responsibilities, order of succession, when they will assume these positions, and when they will be terminated. Normally, an interim emergency successor may assume leadership whenever the incumbent becomes unavailable to perform their functions or when requested to do so during periods of emergencies/disasters. They shall hold these positions until relieved by the incumbent or the emergency/disaster has been brought to a successful conclusion. Agencies will avoid the practice of designating key officials to succeed each other. Agencies will set up a system for internal status reporting on manpower and other resources, estimates of damages, and actions taken to deal with emergencies.
G. Each agency shall develop and maintain Continuity of Operations Plans (COOP) that describe the plans, procedures, arrangements and agreements by which agencies can overcome emergencies that could inflict major damages on their normal facilities, staff, records, equipment and communications, and continue to provide services for the state and its people. The agencies will update and maintain departmental emergency operating procedures that prescribe in detail how the department or office will operate in an emergency, including notification of key personnel, setting up 24-hour shifts and other measures.

H. Each agency head or his/her primary assistant shall insure essential records and documents required for COG and COOP are properly stored, classified, indexed, filed and segregated from non-essential documents. Insure the maintenance and safeguarding of key records and documents through the use of duplicate files in dispersed locations or other measures.

I. The records and documents which require safeguarding fall into three (3) general types: (1) records that protect the rights and interests of individuals; vital statistics, land and tax records, license registers, articles of incorporation, etc.; (2) records required for effective emergency operations; plans, procedures, resource inventories, lists of succession, maps, memoranda of understanding, agreements and lists of regular and auxiliary personnel; (3) records required to re-establish normal governmental functions and protect the rights and interests of government; federal/state laws, statutes, constitutions, charters, executive orders, proclamations, rules and regulations, official proceedings, financial and court records.

J. Duplicate records and documents of the three (3) general types will be made on a continuing basis. Duplicates will be stored at a dispersed location, designated by the Department Head.

K. Key supervisory personnel and interim emergency successors will be informed as to the location and content of the dispersed records and/or documents. Procedures shall be formulated for the retrieval of those records and documents from the dispersed site during periods of national security and other catastrophic emergencies/disasters, should they be required.

VII. ADMINISTRATION AND LOGISTICS

A. During an emergency/disaster, after the State of Emergency has been declared by the Governor, laws and/or administrative procedures may be suspended by Executive Order(s) of the governor.

B. State and local response elements will include provisions for documenting all emergency/disaster related expenditures using generally accepted accounting procedures as outlined in the State’s Administrative Plan. Receipts, invoices, purchase orders, rental agreement, etc., will serve as a basis for settlement of claims and will support the state’s request for supplemental federal assistance.

C. When an emergency/disaster occurs, rapid steps will be undertaken to assess deaths and injury to persons and damage to private and public property. After local and neighboring resources have been exhausted, assistance requests shall be submitted to GOHSEP.
D. There exist several different communication systems between Local, State, Federal, and Private Organizations for the coordination and direction of emergency/disaster relief efforts. These systems are composed of internal and/or external systems located in GOHSEP, the local EOC’s or other First Responder agencies.

E. During increased readiness periods, each state EOC emergency representative and local government shall ensure that property, personnel, supplies, equipment and vehicles are accounted for and protected and, if necessary, dispersed to a designated area and maintained in operational condition at all times.

F. All elements of state and local government agencies shall implement resource controls to determine the availability and accessibility of required resources. Further, they shall identify any additional requirements needed to support emergency/disaster operations.

G. Funding to meet the needs of emergencies and disasters may be available if appropriate local, parish, state and Federal disaster declarations are made. The first recourse shall be to use funds regularly appropriated to state agencies. If the demands exceed available funds, the governor may make additional funds available with the concurrence of the Interim Emergency Board.

H. Training of emergency operations staff will be conducted annually through in-house sessions, exercises, actual operations, or GOHSEP/DHS/FEMA sponsored classes. During increased readiness conditions, accelerated/refresher training on operations and radiological preparedness will be conducted for EOC staff by the respective state/local training officer.

I. Pursuant to RS 29:733, the State of Louisiana is a signatory to the Emergency Management Assistance Compact (EMAC). The Director of GOHSEP or his/her authorized representative may request assistance through EMAC to supplement state or parish resources.

J. Pursuant to federal law, the Director of GOHSEP, on behalf of the Governor, may request federal assistance through the US DHS/FEMA.

VIII. PLAN DEVELOPMENT AND MAINTENANCE

A. The Governor, pursuant to RS 29:726, has directed the Director of GOHSEP to develop and maintain Louisiana’s Emergency Operations Plan (EOP). The Director of GOHSEP shall be responsible for the state’s emergency preparedness and homeland security planning efforts. The director has been delegated the authority to implement the EOP as necessary and will provide the necessary assistance, guidance, and coordination to ensure that the EOP addresses an all-hazard approach, including natural, technological and/or a national security emergency or disaster situation, and is flexible enough to allow users to adjust to emergency situations.

B. The various state departments, agencies, special districts, commissions, boards, volunteer, quasi-volunteer and private sector groups with emergency responsibilities shall integrate their operational, COG and COOP efforts in the development, maintenance, implementation and testing of this EOP and its procedures. Local government has been
tasked to develop, implement, and maintain EOP’s and shall adhere to policies and tasks outlined within this EOP as much as possible.

C. All plans, annexes, appendices, implementing procedures and resource (personnel, equipment, supplies, and facilities) inventories shall be based on those potential hazards to which the state is subject, along with the support needed to assist local government before, during, and after any emergency/disaster incident. Plans, annexes, appendices, and procedures will detail who, what, when, where and how emergency tasks and responsibilities will be conducted.

D. This EOP, its annexes, appendices, procedures, resource inventories, and notification/recall lists shall be maintained and kept current by all parties in the following manner: The EOP and its annexes and appendices, COG and COOP provisions will be reviewed every year, with a comprehensive review and update every four (4) years. Any agency changes or additions will be forwarded to GOHSEP by 31 March every year. Resource inventories and notification/recall lists should be reviewed on a six (6) month basis or as changes occur. Procedures will be reviewed following critiques of actual emergency/disaster operations and/or exercises, where deficiencies were noted.

E. Major changes that affect the “Situation and Assumptions”, “Concept of Operations”, “Assignment of Responsibilities”, and “Direction and Control” will be made as required. Major changes shall be approved by the respective department head. The emergency representative has the authority to revise and/or update routine changes, i.e., implementing procedures, resource inventories, and notification/recall lists.

F. All changes, revisions and/or updates shall be forwarded to GOHSEP for review, editing, publication and distribution to all holders of the Louisiana EOP (see distribution list.) If no changes, revisions, and/or updates are required, GOHSEP shall be notified in writing by the respective department head that plan, appendices, procedures, etc., have been reviewed and are considered valid and current, signed by the respective department head.

IX. AUTHORITIES AND REFERENCES

A. Federal


9. All other Public Laws or Executive Orders enacted or to be enacted which pertain to emergencies/disasters

B. State

1. The Louisiana Homeland Security and Emergency Assistance and Disaster Act of 1993 as amended
2. Act 111, Emergency Interim State Executive Succession Act of 1963
4. Act 113 as amended, Emergency Interim Legislative Succession of 1963
5. The Louisiana State Administrative Plan dated 1992, as amended
7. State Executive Order included in the preface to this plan
9. Other Acts, Executive Orders, Proclamations, Compacts, Agreements, and Plans pertaining to emergencies and/or disasters that has been or will be developed or enacted

C. Local

1. Ordinances or resolutions enacted or to be enacted pursuant to requirements of the authorities cited in Paragraph A and B above as they pertain to emergencies/disasters.
2. Act 114, Emergency Interim Local Executive Succession Act of 1963
3. Local Emergency Operations Plans
4. Mutual Aid, Letters of Agreement, and or Memorandums enacted or to be enacted

D. Volunteer

1. Louisiana Revised Statutes, Chapter 29:650, Civil Air Patrol
2. Act 58-4-1905, American Red Cross (ARC). Mennonite Disaster Services/FEMA Agreement. Salvation Army Charter, May 12, 1974 and Memorandums of Understanding between Louisiana and the agencies above

3. Other directives as appropriate

X. GLOSSARY/DEFINITIONS OF TERMS

The following is a glossary of terms, acronyms, abbreviations and definitions that are used in this plan and are unique to emergency/disaster operations.

Congregate Care Facilities – Public or private buildings in a reception area that may be used to lodge and care for evacuees

CTNS – Critical Transportation Needs Shelter

D&C – Direction and Control

Disaster – Any occurrence or imminent threat of widespread or severe damage, injury, or loss of life or property resulting from a Natural, Technological, and/or National Security incident, including but not limited to earthquake, explosion, fire, flood, high water, hostile military actions, hurricanes, landslide, mudslide, storms, tidal wave, tornadoes, wind driven water or other disasters.

Disaster Recovery Manager – Official appointed by the Director of GOHSEP to coordinate post disaster recovery activities

Emergency Action Level (EAL) – A system that classifies the seriousness of an emergency/disaster situation. There are four (4) levels: LEVEL IV, LEVEL III, LEVEL II and LEVEL I. The state may escalate to a more serious class if conditions deteriorate or are expected to deteriorate. The state may de-escalate to a less serious class if response actions have resolved the situation.

- **LEVEL IV** – Normal operations are ongoing. GOHSEP staffing is in accordance with authorized agency manning levels.
- **LEVEL III** – Events involve a potential or actual threat to the safety and welfare of the people in a threatened area(s) and has the potential of escalating.
- **LEVEL II** – Events are in progress or have occurred which involve an imminent or actual major impact on the safety of the people in a stricken area(s).
- **LEVEL I** – Events that are in progress which continue previously declared action levels and to initiate those actions that begin to lead the return of stricken area(s) back to a state of normalcy and pre-disaster design and use.

Emergency Alert System (EAS) – A network of broadcast stations and interconnecting facilities which have been authorized by the Federal Communications Commission to
operate in a controlled manner during a state of public disaster or other natural emergency, as provided by the Emergency Broadcasting System Plan.

**Emergency Operations Center (EOC)** – A protected site from which public officials issue warnings and exercise direction and control during an emergency/disaster. It is equipped and staffed to provide support in coordinating and guiding emergency/disaster operations

**EOP** – Emergency Operations Plan

**EPI** – Emergency Public Information

**ESF** – Emergency Support Functions

**FCO** – Federal Coordinating Officer


**Governor’s Authorized Representative (GAR)** – The person named by the governor in the Federal-State Agreement (normally GOHSEP director or his designee) to execute on behalf of the state all necessary documents for disaster assistance following a declaration of an emergency or major disaster, including certification of applicants for public assistance

**GOHSEP** – Governor’s Office of Homeland Security and Emergency Preparedness

**Hazardous Material (HAZMAT)** – Any substance or material in a quantity or form which may be harmful or injurious to humans, domestic animals, wildlife, economic crops, or property when released into the environment. The four traditional classes are: chemical, biological, radiological, explosive. A comprehensive listing of substances can be found in 49CR172.101.

**Implementing Procedures (IP’s)** – A set of instructions having the force of a directive, covering those specific actions which lend themselves to a definite or standardized procedure without loss of effectiveness during the conduct of emergency/disaster operations

**JIC** – Joint Information Center

**Local Government** – Any parish, city, town, village or other legal political subdivision within the state of Louisiana.

**MIEP** – Medical Institution Evacuation Plan

**MSNS** – Medical Special Needs Shelter

**National Security Emergency** – Events include nuclear, conventional, chemical, biological warfare, civil disorder, terrorism and/or energy shortages
Natural – Events include floods, hurricane/tropical storm, erosion, drought, tornado, wildfire, earthquake subsidence, dam failure, severe storms and winter storm/freeze

PSA – Public Service Announcement

Resources – Include materials (raw, basic, or finished), supplies, equipment, manpower, facilities, services, finished goods and products

SAR – Search and Rescue

SART – State Animal Response Teams

State – Generically, the term state is used to include the political subdivisions, boards, special districts, commissions and Indian tribes or authorized tribal organizations

State Coordinating Officer (SCO) – The state official designated by the Governor to act as principal assistant in the coordination and supervision of the Disaster Assistance Program and to act in cooperation with the Federal Coordinating Office (FCO) for the purpose of coordinating disaster assistance efforts with those of the Federal government

Technological – Events include hazardous materials (stationary and transportation), nuclear power facility, transportation accidents and power failure

USAR – Urban Search and Rescue

XI. ATTACHMENTS TO BASIC PLAN

Attachment 1 – State Organizational Chart
Attachment 2 – List of Potential Hazards
Attachment 3 – State Agency Emergency Support Function (ESF) & Responsibility Chart
Attachment 4 – Tribal Relations
Attachment 5 – Resource Request Flow Chart
Attachment 5A – Parish Level Resource Request Flow Chart
Attachment 5B – State Level Resource Request Flow Chart
Attachment 5C – Unified Command Structure Chart
Attachment 5D – Unified Command Group Chart
ATTACHMENT 2

POTENTIAL HAZARDS

Louisiana’s geographic location, industrial and population distribution subject the state and its people to a variety of hazards. The following list includes, but is not limited to, the most serious likely hazards, separated into natural, technological, human-caused and biological categories:

1. Natural Hazards:
   A. Coastal Erosion
   B. Drought
   C. Earthquake
   D. Flood
   E. Fog
   F. Hailstorm
   G. Hurricanes (Tropical Cyclone)
   H. Ice Storm
   I. Severe Storms, including lightning and high winds (Thunderstorms)
   J. Subsidence
   K. Severe Summer Weather/Extreme Heat
   L. Storm Surge
   M. Tornado
   N. Wildfire

2. Technological Hazards:
   A. Airplane Crash
   B. Dam Failure
   C. Levee Failure
   D. Hazardous Materials Fixed Facility Incident
   E. Hazardous Materials Transportation Incident
   F. Nuclear Fixed Facility Incident
   G. Nuclear Transportation Incident
   H. Offshore Oil Spill
   I. Utilities Failure (Energy)
   J. Utilities Failure (Telecommunications)
   K. Utilities Failure (Sewer and Water Systems)

3. Human-caused Hazards (Intentional Acts):
   A. Civil Disorder
   B. Terrorist/Enemy Attack
   C. Cyber Terrorism

4. Biological Hazards:
   A. Animal Disease
   B. Pandemic Infectious Disease
## ATTACHMENT 3

### EMERGENCY SUPPORT FUNCTIONS AND RESPONSIBILITY CHART

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**Key:**
- **P** = Primary
- **S** = Support

Some associations and organizations are not listed in this chart. They are listed in the ESF Annexes.

As of July 09
ATTACHMENT 4  
TRIBAL AFFAIRS

I. PURPOSE AND SCOPE

This attachment recognizes the status of Indian tribes located in Louisiana and outlines the policies that the state and parishes will follow in order to ensure that the members of the tribes are afforded the opportunity to participate in and benefit from the state and parish Homeland Security and Emergency Preparedness policies, programs and activities.

II. SITUATION

The federal government recognizes Indian tribes as self-governing “sovereign domestic dependent nations,” and deals with them on a “government-to-government basis.” The federal government recognizes the right of Indian tribes to deal directly with state and local government officials. Several such federally recognized tribes are situated in Louisiana. The Governor’s Office of Indian Affairs (GOIA) maintains a cooperative relationship with the states’ tribes, both federal and state recognized. Tribes may deal directly with parish governments in order to coordinate their emergency operations planning and operations for mutual benefit.

III. CONCEPT OF OPERATIONS

A. General:

The state will encourage tribes and parishes to work together to coordinate planning and operations, since most emergencies arise at the parish or local level.

B. Phases of Emergency Management:

1. Mitigation:

GOHSEP and Parish OHSEP will make emergency operations plans, procedures, agreements and arrangements available to Indian tribes on a direct, government-to-government basis.

2. Preparedness:

   a. GOHSEP will invite tribes to participate in state level emergency planning, training and exercises

   b. Parishes will invite tribes to join in emergency planning, training and exercises

   c. The state and parish governments will execute such mutual aid agreements with tribes as are mutually advantageous
3. Response:
   a. When emergencies arise, state and parish OHSEP will transmit emergency information and warnings to tribal authorities and coordinate activities, such as evacuation and sheltering
   b. As emergencies progress tribal people will be given the same level of life saving and sustaining support as the other citizens of the state
   c. Parish and state governmental organizations will work with the tribes and the GOIA to ensure the status of tribal citizens is accounted for and reported

4. Recovery:

   When an emergency or disaster has ended, parish and state authorities will work to the best of their ability with tribal authorities to arrange for the restoration of tribal citizens to their pre-emergency status

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES:

   Indian tribes may deal with federal, state and parish governmental bodies on a government-to-government basis. The GOIA is responsible for overall liaison and coordination with the tribes.

V. DIRECTION AND CONTROL:

   Indian tribes are independent entities under their own control, and are not subordinate to state or parish authorities. They may take such advice and direction in an emergency as they have previously agreed for the safeguarding of the lives and property of their citizens.

VI. CONTINUITY OF GOVERNMENT:

   Tribes will take such measures as they deem necessary to ensure the continuance of their internal governmental structure. Any difficulties in locating or communicating with tribal authorities will be handled by the GOIA.

VII. ADMINISTRATION AND LOGISTICS:

   Administration and logistics will be worked out between parishes and tribes on the basis of mutual aid agreements.

VIII. DEVELOPMENT AND MAINTENANCE:

   This attachment will be updated and added to by GOHSEP as more detailed plans, procedures, arrangements and agreements are developed. The GOIA is responsible for developing and updating such components.
IX. AUTHORITIES AND REFERENCES:

Authorities and references are contained in the Basic Plan
ATTACHMENT 5
RESOURCE REQUEST FLOW CHART

The Emergency Management Process

Federal Assistance

EMAC State To State Assets

Parish EOC

Parish Assets

State Operations

State Agency Assets

ESF Contracts Rents etc.

LEGEND
Status/Feedback
Request for Support

State of Louisiana
Emergency Operations Plan
July 2009
Parish Level

- **Parish OEP**
- **GOHSEP**
- **Requesting Entity**
- **Vendor Contracts**
- **Mutual Aid**
- **Parish Assets**

**Mission Request**

**Status Feedback**
ATTACHMENT 5B
Operations Resource Request Flow Chart

STATE LEVEL

Resource Requests
Status Feedback
Mission Assignment
GOHSEP Branches

GOHSEP

ARF

EMAC

TEB
ISB
HSB
ESB
MSB
ULE

ESF 1
ESF 6
ESF 8
ESF 13
ESF 16
ESF 2
ESF 3
ESF 11
ESF 12
ESF LGS
ESF COE
ESF USGS
ESF NWS
ESF SOS
ESF CERA

ESF 6
ESF 16
ESF 7
ESF 8
ESF LHA
ESF LNHA
ESF LSU HS
ESF USCG
ESF Red Cross
ESF VOAD

ESF 4
ESF 10
ESF 13
ESF USCG

ESF 9
ESF 16
ESF USCG
Unified Command Group

Operations Section
  - Human Services Branch
  - Emergency Services Branch
  - Infrastructure Support Branch
  - Transportation Evacuation Branch
  - Military Support Branch

Plans & Intel Section
  - Plans & Intelligence Branch
  - Technical Specialist Branch

Unified Logistics Section
  - Support Branch
  - Services Branch
  - Donations Management Branch

Admin & Finance Section
  - Purchasing & Contracting Branch
  - Accounting, Budget, Audit & Doc Branch

GOHSEP EOC

Unified Command Structure
## ATTACHMENT 5D

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<td>Louisiana Department of Agriculture</td>
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<td>Louisiana Department of Health and Hospitals</td>
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<td>Louisiana Department of Public Service</td>
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Legislative Liaison
EMERGENCY SUPPORT FUNCTION 1

TRANSPORTATION ANNEX

I. PURPOSE:

ESF 1 provides transportation out of a disaster area for people in need, and provides transportation essential to support emergency response in the event of a disaster.

II. SCOPE:

The State services provided under this ESF will include the identification, mobilization, and coordination of available state owned and private industry transportation, manpower and technical expertise to meet the requirements of providing essential emergency response in the event of an emergency or disaster.

III. CONCEPT OF OPERATIONS:

A. MITIGATION:

The Secretary of the Department of Transportation and Development will designate an ESF 1 Emergency Transportation Coordinator (ETC) to organize and coordinate transportation services.

B. PREPAREDNESS:

1. The coordinator will develop plans and procedures to mobilize transportation to support emergency evacuation for at risk populations and to support other operations of State Agencies. Plans will include coordination with the Louisiana State Police on the lifting of laws and regulations regarding load limits and other hindrances to rapid deployment.

2. The coordinator will maintain information about transportation resources, with particular emphasis on resources in or near state risk areas.

C. RESPONSE:

1. The coordinator will process requests for transportation and arrange for state agency and private industry resources to be allocated to the highest priority missions.

2. The coordinator will continue to acquire, allocate and monitor transportation resources as the emergency continues.

D. RECOVERY:

When the emergency is concluded, the ESF 1 Transportation Coordinator will release transportation assets to their responsible owners and compile an after action report on the operation.
IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Department of Transportation and Development has the primary responsibility for emergency transportation. That responsibility includes coordinating with support agencies to make sure that they develop and maintain plans and procedures.

B. The support agencies for emergency transportation are responsible for developing and maintaining plans, procedures and asset inventories to support the ESF 1 Coordinator. Support agencies include, but are not limited to:

1. Louisiana National Guard
2. Department of Social Services
3. Department of Agriculture and Forestry
4. Department of Corrections
5. Department of Education
6. Department of Health and Hospitals
7. Louisiana State Police
8. Department of Wildlife and Fisheries

C. In a catastrophic event, some support agencies would contribute little or no support because they would be overwhelmed carrying out their primary responsibilities.

V. COMMAND AND CONTROL:

Command and control will be exercised as provided in the basic plan

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the basic plan

VII. ADMINISTRATION AND LOGISTICS:

A. If transportation needs exceed available resources, the ESF 1 Coordinator will report the situation to the Governor’s Office of Homeland Security and Emergency Preparedness (GOHSEP), which will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing emergency transportation support will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.
VIII. PLAN MAINTENANCE:

This ESF 1 Emergency Transportation Coordinator is responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 1 Responsibility Chart
2. State/Federal Crosswalk
## APPENDIX 1 – ESF 1

### TRANSPORTATION RESPONSIBILITY CHART

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State of Louisiana
Emergency Operations Plan

ESF 1-4

July 2009
EMERGENCY SUPPORT FUNCTION 2

COMMUNICATIONS ANNEX

I. PURPOSE:

ESF 2 provides a means of defining, specifying and maintaining the functions of communications and information technology in, with and among appropriate state, federal, and local agencies to minimize loss of life and property in the event of an emergency or natural disaster.

II. SCOPE:

State services under this ESF consist of the identification, mobilization and coordination of available state owned, private industry and volunteer personnel and equipment essential to gather, coordinate and disseminate information before, during and after an impending or actual disaster situation. The Statewide Interoperable Radio Network has become a key element of the ESF-2 plan. In the event that normal means of communications become overburdened or destroyed, communications and information processing personnel shall use private industry, amateur radio teams and federal assistance while primary communication systems are being re-established.

III. CONCEPT OF OPERATIONS:

A. MITIGATION:

The director of GOHSEP, Louisiana National Guard and Louisiana State Police Radio Communications will designate ESF 2 Emergency Communications Coordinators to organize and coordinate communications.

B. PREPAREDNESS:

1. The coordinators will develop plans and procedures to mobilize communications to support emergency operations of state agencies. Plans will include coordination with the Division of Administration’s Office of Telecommunications Management and Department of Public Safety Radio Communications, as well as other federal, state and local agencies. The coordinators will provide planning and technical assistance to state and local officials and organizations.

2. The coordinators will maintain the statewide communications and warning network which integrates the equipment and resources of state and local warning networks. The coordinator will initiate agreements and contracts to ensure equipment and system maintenance during times of emergency on a 24 hour basis.

3. The coordinators will provide training for communications personnel and periodically test the communications and warning systems, including alternate communications systems.
C. RESPONSE:

1. In the event of an imminent or actual disaster, the coordinators will activate the statewide communications, and warning network. Every effort will be made to support local equipment and personnel needs when requested and to integrate local resources, when appropriate, to a regional or statewide response.

2. The state will operate and maintain necessary equipment in the State Emergency Operations Center (EOC) to provide 24 hour-a-day, 7 day-a-week operational communications capability on appropriate government radio networks. Mobile equipment will be provided by ESF 2 lead agencies to GOHSEP staff personnel having on-the-scene or coordinating responsibilities. The Department of Public Safety Radio Communications Section will coordinate the maintenance and deployment of satellite and repeater tactical assets for the statewide 700 MHz system as directed by ESF-2 Administration/Coordination.

3. Advisories will be made throughout state and local communications networks as appropriate to alert local governments to conditions. As the imminent threat of disaster warrants, warning systems will be employed until stable conditions return.

4. GOHSEP will maintain contact with FEMA Region VI, other states, and parish emergency management agencies and major cities.

D. RECOVERY:

The communications coordinators will canvas state, federal and local communicators to ensure that all communications and information processing media have been restored to normal operations. The coordinator will see to it that all leased and borrowed personnel and equipment are returned to the owners.

The coordinator will compile an after-action report on the operation, with recommendations for future operations.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. GOHSEP, Louisiana National Guard (LANG) and Department of Public Safety (DPS) Radio Communications have primary responsibility for initiating, organizing, and coordinating all aspects of Communications.

B. The Support Agencies for ESF 2 are responsible for developing and maintaining plans, procedures, and asset inventories to support the primary coordinator. Support agencies include, but are not limited to:

1. Department of Agriculture and Forestry
2. Department of Corrections
3. Department of Culture, Recreation, and Tourism
4. Department of Economic Development
5. Department of Education
6. Department of Environmental Quality
7. Office of the Governor – Division of Administration
8. Office of the Governor – Oil Spill Coordinators Office
9. Louisiana State University System
10. Department of Health and Hospitals
11. Department of Justice
12. Louisiana Workforce Commission (formerly Department of Labor)
13. Louisiana Public Service Commission
14. Louisiana Board of Regents
15. Department of Revenue
16. Department of Social Services
17. Department of Transportation and Development
18. Department of Wildlife and Fisheries
19. Non-governmental Organizations (NGO)/VOAD

V. COMMAND AND CONTROL:

Command and control will be exercised as provided in the basic plan

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the basic plan

VII. ADMINISTRATION, INTEROPERABILITY AND LOGISTICS:

The ESF 2 coordinators with DPS Radio Communications will initiate and maintain predefined and event interoperability plans between responder tiers on the Interoperable Statewide Network

VIII. PLAN MAINTENANCE:

The ESF 2 Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements, and agreements in support of this ESF.
IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan

X. APPENDICES:

1. ESF 2 Responsibility Chart
2. State – Federal Crosswalk
## APPENDIX 1 – ESF 2

**COMMUNICATIONS RESPONSIBILITY CHART**

<table>
<thead>
<tr>
<th>Agency support to the Governor’s Office of Homeland Security and Emergency Preparedness, Louisiana State Police and Louisiana National Guard</th>
<th>Authority / Policy Coordination</th>
<th>EOC Operations</th>
<th>Analysis</th>
<th>Personnel</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
APPENDIX 2 – ESF 2

COMMUNICATIONS STATE-FEDERAL CROSSWALK

Federal Support
- GSA
- DOC
- DOD
- DOI
- FCC
- USDA/FS

State Primary
- DHS
- GOB/ER/LSPLANG

Federal Primary
- EOC

State Support
- DOR
- NGO/VOAD
- DAF
- DOC
- DCRT
- DED
- DEQ
- DOA
- LOSCO
- DOTD
- DWF
- DHH
- DOI
- LWC
- LPSC
- LBOR
- DSS
- LSU-S

State of Louisiana
Emergency Operations Plan

ESF 2-6
July 2009
EMERGENCY SUPPORT FUNCTION 3
PUBLIC WORKS AND ENGINEERING ANNEX

I. PURPOSE:

ESF 3 provides for and coordinates all available engineering and construction resources and expertise in an emergency or disaster.

II. SCOPE:

The state assistance provided under this function will include the identification of critical infrastructure and topographic problems, shortcomings and damages, and the mobilization and coordination of state owned and private industry resources to fix and improve them. The Department of Transportation and Development (DOTD) and The Office of Coastal Protection and Restoration (OCPR) will have primary responsibility for this ESF.

A. ESF 3 will encompass the development, maintenance and repair of hurricane and flood evacuation routes and their associated state highways and bridges; construction, maintenance and repair of state flood control works, emergency ice and snow removal; coordination of technical expertise regarding the structural safety of damaged state buildings and coordination of emergency repairs to state owned facilities, including appropriate construction services (i.e., electrical, plumbing, soils, etc.).

B. ESF 3 will coordinate removal of debris and wreckage accumulated on state owned lands, waterways, roadways and bridges as a result of a disaster.

C. ESF 3 will coordinate the evaluation of the degree of coastal and watershed erosion and impairment and take action to coordinate the repair and restoration of the affected areas.

III. CONCEPT OF OPERATIONS:

A. MITIGATION:

The Secretary of the Department of Transportation and the Director of the Office of Coastal Protection and Restoration will appoint ESF 3 Coordinators, who will oversee all activities in this category. The ESF 3 Coordinators will formulate and coordinate plans for the construction of works for the prevention and mitigation of future damages from emergencies and disasters.

B. PREPAREDNESS:

1. The ESF 3 Coordinators will develop plans, procedures, arrangements and agreements to ensure that the activities required by ESF 3 can be carried out effectively and efficiently.
2. The ESF 3 Coordinators will initiate contacts with other state/federal agencies and organizations, in particular, the Department of Natural Resources (DNR) and the United States Department of Agriculture – Natural Resources Conservation Service (USDA – NRCS), the U.S. Corps of Engineers (USACE), Levee Boards and the Federal Highway Administration (FHWA) to ensure cooperation in emergencies and disasters.

3. ESF 3 Coordinators will work with emergency organizations such as the Governor’s Office of Homeland Security and Emergency Preparedness (GOHSEP) and regional emergency task forces to ensure that the state’s infrastructure is adequate to support traffic flows in large scale evacuations. Particular attention will be paid to hurricane evacuation routes in the southern part of the state. ESF 3 will coordinate with appropriate organizations to ensure that levees and flood control structures will be designed, built and maintained to control potential large scale floods.

C. RESPONSE:

1. When an emergency is imminent, the ESF 3 Coordinators will assess the potential impact of the threat on the state’s infrastructure and work with other authorities to ensure that any necessary immediate repairs or arrangements for critical state structures and facilities are initiated.

2. The ESF 3 Coordinators will work with all state and local authorities to support the evacuation of people in the threatened area(s).

3. As the emergency progresses, the coordinators will monitor the status of the infrastructure and effect emergency repairs where needed and feasible.

4. The ESF 3 Coordinators will monitor the status of debris on critical state evacuation routes and initiate emergency debris clearance and repairs to save lives where needed and feasible.

D. RECOVERY:

1. When an emergency has passed, the ESF 3 Coordinators will assess damages to critical state infrastructure and initiate debris clearance and repairs.

2. The ESF 3 Coordinators will coordinate the assessment of damages to coastal zones and watersheds and coordinate the planning and accomplishment of restoration work.

3. The ESF 3 Coordinators will use the information on disaster damage to formulate plans for structures and measures to prevent and mitigate damages from future emergencies and disasters.

IV. ORGANIZATION AND RESPONSIBILITIES:
A. The Department of Transportation and Development and the Office of Coastal Protection and Restoration have primary responsibility for obtaining, organizing and coordinating Public Works and Engineering.

B. The support agencies for Public Works and Engineering are responsible for developing and maintaining plans, procedures and asset inventories to support the primary coordinators. Support agencies include, but are not limited to:
   1. Louisiana National Guard
   2. Office of the Governor – Division of Administration – Facility Planning and Control
   3. Department of Health and Hospitals
   4. Department of Natural Resources
   5. Department of Environmental Quality

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan

VII. ADMINISTRATION AND LOGISTICS:

A. If local, parish and state resources are inadequate to accomplish the tasks assigned, the ESF 3 Coordinators will advise GOHSEP to seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing resource support services will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 3 Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements, and agreements in support of this ESF

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan

X. APPENDICES:

1. ESF 3 Responsibility Chart
2. State – Federal Crosswalk
**APPENDIX 1 – ESF 3**

**PUBLIC WORKS AND ENGINEERING RESPONSIBILITY CHART**

<table>
<thead>
<tr>
<th>Agency support to Louisiana Department of Transportation and Development and Office of Coastal Protection and Restoration</th>
<th>Engineering Personnel and Equipment</th>
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</table>
APPENDIX 2 – ESF 3

PUBLIC WORKS AND ENGINEERING STATE-FEDERAL CROSSWALK

Federal Support

Federal Primary

USDA  DOC  DOD  DOD  HHS  DHS  DOI  DOL

UASCE  DHS-FEMA

EOC

State Primary

DOTD & OCPR

State Support

LANG  DOA  DNR  DHH  DEQ
EMERGENCY SUPPORT FUNCTION 4

FIREFIGHTING ANNEX

I. PURPOSE:

The potential for damage from fires in urban areas during and after a major disaster is extremely high. Fires have the potential to spread rapidly causing extensive damage and threatening life and property. Normally available firefighting resources may be difficult to obtain and utilize because of massive disruptions of communications, transportation, utility and water systems and other challenges caused by the event. ESF 4 provides for the detection, control, and suppression of rural and urban fires, caused by or incident to natural or technological events.

II. SCOPE:

State services provided under this ESF shall include actions taken through the application of equipment, manpower, and technical expertise to control and suppress fires that have or threaten to become disasters. Provision of such services will be in accordance with mutual aid compact agreements with local governments, private industry, other states, the federal government and established recognized standards of firefighting methods.

III. CONCEPT OF OPERATIONS:

The Commissioner of Agriculture & Forestry and the State Fire Marshal are responsible for ESF 4, including the development, implementation and administration of all state programs, mutual aid agreements, and participation in this function as related to emergency or disaster assistance.

A. MITIGATION:

The Commissioner of Agriculture & Forestry and the State Fire Marshal will designate an ESF Coordinator to organize and coordinate all state involvement in emergency fire services.

B. PREPAREDNESS:

1. The ESF 4 Coordinator will develop plans, procedures and agreements with state, federal and local departments, agencies and groups.

2. The coordinator will work with state, federal and local departments, agencies and groups to ensure that their people and resources are trained and exercised periodically.

3. The coordinator will monitor fire conditions throughout the state to maintain awareness of threats.

C. RESPONSE:

1. When a fire becomes extensive and cumbersome for local and parish authorities to control and a State of Emergency is declared, the Parish Emergency Manager...
will request for assistance from GOHSEP initially and the ESF 4 Coordinator will mobilize state mutual aid and private industry and volunteer resources to assist in fighting and suppressing the fire. Additional resources will operate according to the Incident Command System.

2. If available state and private industry and volunteer resources are inadequate to contain and suppress the fire the coordinator will call on resources from other states and the federal government through existing mutual aid agreements or EMAC.

D. RECOVERY:

After the fire is contained and suppressed state, private industry, volunteer and federal resources will be withdrawn as soon as feasible and after-action reports will be compiled and consolidated. Any lesson learned from the action will be used to develop mitigation measures.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Louisiana Department of Agriculture and Forestry and the State Fire Marshal have co-primary responsibility for firefighting. That responsibility includes the coordination with support agencies to make sure that they develop and maintain plans and procedures.

B. The support agencies for firefighting are responsible for developing and maintaining plans, procedures and asset inventories to support the ESF 4 Coordinator. Support agencies include, but are not limited to:

1. Louisiana National Guard
2. Department of Environmental Quality
3. Department of Transportation and Development
4. Department of Wildlife and Fisheries
5. Non-governmental Organizations (NGO)

V. COMMAND AND CONTROL:

Command and control will be exercised as provided in the Basic Plan. The Incident Command System will be used.

VI. CONTINUITY OF GOVERNMENT:

Continuity will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

The ESF 4 Coordinator will pursue mutual aid agreements through EMAC and other agreements.
Every agency providing firefighting support and resources will maintain records of their operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.

VIII. PLAN MAINTENANCE:

The ESF 4 Coordinator will develop, maintain and coordinate plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan

X. APPENDICES:

1. ESF 4 Responsibility Chart

2. State-Federal Crosswalk
## APPENDIX 1 – ESF 4

### FIREFIGHTING RESPONSIBILITY CHART

<table>
<thead>
<tr>
<th>Agency support to Louisiana Department of Agriculture and Forestry and State Fire Marshal</th>
<th>Fire Fighting Equipment and Personnel</th>
<th>Petroleum &amp; Fuels Service</th>
<th>Training and Technical Assistance</th>
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* *To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.*
EMERGENCY SUPPORT FUNCTION 5

EMERGENCY MANAGEMENT ANNEX

I. PURPOSE:

ESF 5 Emergency Management provides for operational direction, control and management of state, local and parish activities and resources available for or committed to emergency or disaster operations.

II. SCOPE:

ESF 5 Emergency Management encompasses all emergency activities conducted by state, local and parish governments, private industry and Non-governmental Organizations (NGO) before, during and after natural and technological emergencies and disasters. The ESF includes planning and preparations before emergencies, collecting, communicating and analyzing information about impending and impacting emergencies, assessing the impact and damages from emergencies, setting all available resources into motion and restoring the affected people and property to their pre-disaster condition, wherever possible.

III. CONCEPT OF OPERATIONS:

GOHSEP director has primary responsibility for the Emergency Management ESF. Actions will be carried out in accordance with policy guidance controlling the use of state resources (personnel, physical, fiscal) established by the governor.

A. MITIGATION:

The director of GOHSEP will designate an ESF 5 Emergency Management Coordinator to organize and administer the ESF.

B. PREPAREDNESS:

1. The ESF 5 Coordinator will develop plans, procedures, arrangements and agreements to identify, acquire and mobilize all the resources in and of the state in pursuit of raising the preparedness of the state.

2. The ESF 5 Coordinator will develop and maintain information and liaison with agencies and organizations at local, parish, state and federal government, private industry and Non-governmental Organizations (NGO) that could furnish assistance in an emergency or disaster.

3. The ESF 5 Coordinator will build, equip, organize and maintain the Emergency Operations Center as a control and coordination facility for state departments and agencies, private industry and volunteer groups to come to work together to deal with the potential and actual consequences of emergencies and disasters.
C. RESPONSE:

1. As an emergency threatens, the ESF 5 Coordinator will assess the threat, potential needs and alert and mobilize appropriate state agencies, private industry and Non-governmental Organizations (NGO) whose capabilities would best be suited to responding to the emergency.

2. As an emergency threatens, the ESF 5 Coordinator will establish and monitor information gathering and reporting activities to get the best possible information on the situation.

3. If an emergency generates needs that grow beyond local, parish and state government, private industry and Non-governmental Organizations (NGO)’ resources, the ESF-5 coordinator will procure needed resources via the Federal Emergency Management Agency (FEMA) or from other states through the Emergency Management Assistance Compact (LRS 29:733 Emergency Preparedness and Disaster Compact).

D. RECOVERY:

1. Emergency Management response activities will continue as long as they are needed. The coordinator will continue to monitor resource needs to determine when activities can be turned to recovery.

2. As soon as possible after the emergency has passed, all agencies involved in the emergency will conduct damage assessment activities. Damage assessments will be used to define the need for resources and strategies needed for recovery. The Disaster Recovery Manual will be used to guide all damage assessment, analysis, documentation and reporting of damages.

3. The ESF-5 Coordinator will work with local, parish, state, and federal government agencies, private industry, and Non-governmental Organizations (NGO) to ensure that relief and restoration efforts are channeled through ESF-14 to the areas in the greatest need.

4. The ESF 5 Coordinator will gather, collate and analyze information about the emergency or disaster and use that information to create plans and initiatives to mitigate and prevent future disasters.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. GOHSEP has primary responsibility for initiating, organizing, and coordinating all aspects of Emergency Management.

B. The support agencies for ESF 5 are responsible for developing and maintaining plans, procedures and asset inventories to support the primary coordinator. Support agencies include, but are not limited to:

1. Louisiana National Guard
2. Department of Agriculture and Forestry
3. Department of Corrections
4. Department of Culture, Recreation, and Tourism
5. Department of Economic Development
6. Department of Education
7. Department of Environmental Quality
8. Office of the Governor – Division of Administration
9. Office of the Governor – Disability Affairs
10. Office of the Governor – Elderly Affairs
11. Office of the Governor – Indian Affairs
12. Office of the Governor – Oil Spill Coordinators Office
13. Louisiana State University System
14. Department of Health and Hospitals
15. Department of Justice
16. Louisiana Workforce Commission (formerly Department of Labor)
17. Department of Natural Resources
18. Louisiana Public Service Commission
19. Louisiana Board of Regents
20. Department of Revenue
21. Department of Social Services
22. Secretary of State
23. Louisiana State Police
24. Department of Transportation and Development
25. Department of the Treasury
26. Department of Wildlife and Fisheries
27. Non-governmental Organizations (NGO)
28. Office of Coastal Protection and Restoration

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan

VII. ADMINISTRATION AND LOGISTICS:

A. If local, parish and state resources are inadequate to the tasks assigned; the ESF 5 Coordinator will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing ESF 5 services will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 5 Resource Support and Logistics Coordinator is responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan

X. APPENDICES:

1. ESF 5 Responsibility Chart
2. State-Federal Crosswalk
### APPENDIX 1 – ESF 5

#### EMERGENCY MANAGEMENT CHART

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<tr>
<th>Agency support to the Governor’s Office of Homeland Security and Emergency Preparedness</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
EMERGENCY SUPPORT FUNCTION 6

MASS CARE, EMERGENCY ASSISTANCE, HOUSING AND HUMAN SERVICES ANNEX

I. PURPOSE:

ESF-6 Provides Mass Care, Emergency Assistance, Housing, and Human Services support for victims of natural and technological emergencies and disasters.

II. SCOPE:

State assistance provided under ESF 6 will encompass the following functions and services to promote the delivery of services and the implementation of programs to assist victims of potential and/or actual emergencies and disasters.

Department of Social Services (DSS) will provide assistance to persons without regard to race, color, religion, nationality, gender, age, disability, sexual orientation or economic status.

A. MASS CARE:

1. DSS, in conjunction with local governments, the American Red Cross and other entities as necessary, will provide shelters prior to and immediately following an emergency or disaster, in which individuals and families are housed as a result of evacuation and/or pending repair of dwellings or movement into temporary housing. Emergency shelter is not intended for prolonged periods of occupancy due to the nature of the limited provisions available in sheltering facilities.

2. Louisiana Workforce Commission (WFC) will coordinate with state agencies and other entities to provide mass feeding of victims and emergency workers through a combination of fixed sites, mobile feeding units, and bulk distribution of food and such commodities as water, ice and other basic needs.

3. DSS will interface with the Department of Health and Hospitals (DHH) to ensure the provision of emergency first aid for victims and emergency workers at shelters and designated sites, and referral to appropriate medical facilities.

B. EMERGENCY ASSISTANCE:

DSS will collect and provide information about individuals affected by emergencies and disasters via an electronic evacuee tracking system. Such information will be used to aid in the reunification of families and individuals separated by emergencies and disasters.

C. PETS:

Louisiana Department of Agriculture & Forestry (LDAF) will provide for the safety and well-being of household pets and service animals during evacuations and sheltering. DSS will provide support to LDAF by sharing information regarding the ability of
shelters to accommodate pets, as well as, including information about pets and owners in the evacuee tracking system for the reunification of evacuees and pets after the disaster.

D. HOUSING

DSS, along with their support agencies will work towards the provision of short-term, transitional and long-term housing assistance for victims of emergencies and disasters. Housing activities may include identifying solutions to provide rental assistance, temporary housing, and loans for home repair and/or replacement of primary residences.

E. HUMAN SERVICES

DSS, in conjunction with support agencies will provide assistance to victims of emergencies and disasters including, but not limited to, the provision of recovery counseling, case management, mental health services, disaster food stamps and assistance with identification of other support for persons with special needs.

III. CONCEPT OF OPERATIONS:

There are two state agencies with primary responsibility for ESF-6 activities during emergencies and disasters affecting Louisiana:

The Louisiana Department of Social Services (DSS) has primary responsibility for coordinating with local, parish and tribal governments, state and federal entities, supporting agencies and non-governmental organizations to address non-medical mass care, emergency assistance, housing and human services needs of disaster victims. This includes the primary responsibility for coordinating and managing all state-sponsored Medical Special Needs Shelters (MSNS), Critical Transportation Needs Shelters (CTNS), Sex Offender Shelters (SOS), and providing staffing and resource support for parish-run General Population Shelters (GPS) upon request from local governments. This also includes the collection and reporting of data related to the evacuation and sheltering of disaster victims.

The Louisiana Workforce Commission (WFC) has primary responsibility for coordinating mass feeding to disaster victims and emergency workers during all phases of disasters. This includes contracting with vendors to provide meals in all state-sponsored shelters and in some non-state sponsored shelters upon request from local governments.

A. MITIGATION:

The Secretary of DSS will designate a DSS ESF 6 Mass Care, Emergency Assistance, Housing and Human Services Coordinator and the Executive Director of WFC will designate a WFC ESF 6 Mass Feeding Coordinator.

B. PREPAREDNESS:

1. ESF 6 will develop plans, procedures, and agreements to identify, acquire and mobilize the organizations, individuals and resources that will be needed to carry out mass care, emergency assistance, housing and human services in emergencies and disasters.
2. ESF 6 will cooperate with organizations and individuals, including local, parish, state and federal government, private industry and Non-governmental Organizations (NGO) that have significant roles in emergencies and disasters.

3. ESF 6 will strive to update and maintain the statewide shelter inventory in order to provide accurate information on in-state sheltering capacity during the necessary phases of disasters.

4. ESF 6 will coordinate the delivery of services to individuals that require the assistance of family members, personal assistants and/or service animals, and is committed to ensuring that the physical and mental health needs of these individuals are appropriately addressed. The individuals and assistance providers will remain together to the extent possible during evacuation, transport, sheltering and the delivery of other services. Service animals will be allowed in shelters with their owners and shall be treated as required by law (e.g., the Americans with Disabilities Act (ADA) of 1990).

C. RESPONSE:

1. When an emergency develops, the ESF 6 Coordinators will activate and mobilize their respective personnel, facilities, and material resources.

2. The Unified Command Group will assess the need for public sheltering, including Medical Special Needs Shelters, and DSS will initiate the opening, staffing and supplying of state-operated shelters in cooperation with local, parish and state government agencies, private industry and Non-governmental Organizations (NGO) and individuals.

3. DSS may have personnel available to assist in the operations of local general population and Medical Special Needs shelters, but the responsibility for requesting such assistance lies with local government authorities.

4. Both ESF 6 Coordinators will initiate contact and enter into close cooperation with local and parish shelter and feeding authorities and Non-governmental Organizations (NGO) to ensure the prompt and effective relief of immediate human needs.

5. The WFC ESF 6 Coordinator will assess the needs for mass feeding support to shelters and to emergency workers outside shelters and coordinate the provision of feeding support to satisfy such needs.

D. RECOVERY:

1. ESF-6 will continue to coordinate the operation of shelters, and assist federal and other authorities in moving people into temporary, transitional or long term housing as needed.

2. ESF-6 will assist the federal government as requested in the provision of case management and information distribution at Disaster Recovery Centers.

3. DSS, as ESF-6, is a support agency to the State Lead for long-term recovery (ESF-14) and will assist in the recovery phase as needed.
IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Department of Social Services (DSS) has primary responsibility for the implementation and administration of Mass Care, Emergency Assistance, Housing, and Human Services to disaster victims.

B. The Louisiana Workforce Commission has primary responsibility for Mass Feeding during disasters.

C. The Support Agencies for ESF-6 activities are responsible for developing and maintaining plans, procedures, and asset inventories to support the lead agencies for ESF 6. Support agencies for ESF 6 include the following:

1. Governor’s Office of Homeland Security and Emergency Preparedness
2. Louisiana National Guard
3. Louisiana State Police
4. Department of Agriculture and Forestry
5. Department of Culture, Recreation, and Tourism
6. Office of the Governor – Elderly Affairs
7. State Fire Marshal Office
8. Department of Veterans Affairs
9. Louisiana State University System
10. Department of Health and Hospitals
11. Department of Insurance
12. Department of Corrections
13. Department of Natural Resources
14. Department of Revenue
15. Louisiana Board of Regents
16. Louisiana Family Recovery Corps
17. Louisiana Housing Finance Agency
18. Non-governmental Organizations (NGO)/VOAD
19. Office of the Governor – Disability Affairs

20. Louisiana Workforce Commission

21. Department of Transportation and Development

22. Southern University System

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of Government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If state resources are inadequate for the tasks assigned, the ESF 6 Coordinators will report the situation and needs to GOHSEP, which will assist in seeking additional resources from other states through EMAC and from the federal government, pursuant to a Presidential Disaster Declaration.

B. Every agency providing assistance with mass care, emergency assistance, housing and human services will maintain accurate records of the operations, including information related to costs incurred during disaster operations that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 6 Mass Care, Emergency Assistance, Housing and Human Services Coordinators are responsible for developing, maintaining and coordinating plans, procedures and agreements in support of this emergency support function.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the basic plan.

X. APPENDICES:

a. ESF 6 Responsibility Chart
b. State-Federal Crosswalk
# APPENDIX 1 – ESF 6

**MASS CARE, HOUSING, AND HUMAN SERVICES RESPONSIBILITY CHART**

<table>
<thead>
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<th>Agency Support to the Louisiana Department of Social Services and the Louisiana Workforce Commission</th>
<th>Shelter</th>
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<th>Housing</th>
<th>Individual Assistance</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
APPENDIX 2 – ESF–6

MASS CARE, HOUSING, AND HUMAN SERVICES STATE-FEDERAL CROSSWALK

State Support
- GOHSEP
- LANG
- DAF
- DCRT
- SFM
- G-EA
- LSU System
- DHH
- DOI
- DNR
- LBOR
- VOA
- LFRC
- LHFA
- DOR
- DVA
- DOC
- G-DA
- DOE
- LSP
- DOTD

Federal Support
- USDA
- DOD
- HHS
- HUD
- DOJ
- DOL
- Treasury
- VA
- GSA
- SBA
- SSA
- DOI
- DOT
- USPS

State Primary
- DSS & LWC
- EOC

Federal Primary
- DHS/FEMA
ARC

SU System
EMERGENCY SUPPORT FUNCTION 7

RESOURCE SUPPORT ANNEX

I. PURPOSE:

ESF 7 provides the Resource Support activities needed in emergencies and disasters.

II. SCOPE:

ESF 7 Resource Support deals with the personnel, services, facilities, equipment, materials and supplies needed for emergency and disaster operations, whether from governmental, private, or volunteer sources.

III. CONCEPT OF OPERATIONS:

ESF 7 Resource Support has GOHSEP and Louisiana National Guard as the Primary Responsible agencies. It encompasses activities of all state agencies, private industry, and Non-governmental Organizations (NGO).

A. MITIGATION:

GOHSEP & LANG will designate an ESF 7 Resource Support Coordinator to organize and administer the ESF.

B. PREPAREDNESS:

1. The ESF 7 Coordinator will develop plans, procedures, arrangements and agreements to identify, acquire and mobilize resources for emergencies and disasters. The ESF 7 Coordinator will develop and maintain information and liaison with agencies and organizations at local, parish, state and federal government, private industry and Non-governmental Organizations (NGO) that could furnish assistance in an emergency or disaster.

C. RESPONSE:

1. As an emergency develops, the ESF 7 Coordinator will assess the impact of the threat and potential needs for resources. Based on the initial assessment, the coordinator will activate and mobilize those support agencies whose capabilities would best be suited to responding to that emergency.

2. The ESF-7 Coordinator will request resources via the Federal Emergency Management Agency or Emergency Management Assistance Compact pursuant to LRS 29:733. If an emergency creates needs that grow beyond local, parish and state resources, the ESF 7 Coordinator will call for resources to be brought in from elsewhere, including donated goods. The coordinator will activate staging areas, warehouses and other storage and logistics facilities and request Non-governmental Organizations (NGO) to process and distribute the resources to the areas of greatest need.
3. The ESF 7 coordinator will see that people who volunteer to help provide emergency services are screened and supervised to ensure their suitability and productivity.

4. The ESF 7 Coordinator will ensure that load limits and other restrictions on trucks carrying emergency supplies are suspended where needed, and escorts are provided for critical shipments.

D. RECOVERY:

Resource Support activities will continue as long as they are needed after the conclusion of the emergency or disaster. The coordinator will continue to monitor resource needs to determine when activities can cease.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. GOHSEP has primary responsibility for obtaining, organizing, and coordinating resource support.

B. The support agencies for resource support and logistics are responsible for developing and maintaining plans, procedures, and asset inventories to support the primary coordinator. Support agencies include, but are not limited to:

1. Department of Agriculture and Forestry
2. Department of Culture, Recreation, and Tourism
3. Department of Economic Development
4. Department of Environmental Quality
5. Office of the Governor – Division of Administration
6. Louisiana State University System
7. Department of Health and Hospitals
8. Louisiana Workforce Commission (formerly Department of Labor)
9. Department of Natural Resources
10. Louisiana Board of Regents
11. Department of Social Services
12. Louisiana State Police
13. Department of Transportation and Development
14. Department of the Treasury
15. Non-governmental Organizations (NGO)

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If local, parish and state resources are inadequate to the tasks assigned; the ESF 7 Coordinators will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing resource support services will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 7 Resource Support Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements, and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 7 Responsibility Chart

2. State-Federal Crosswalk

3. Donations Management and Volunteer Coordination Plan
### Appendix 1 – ESF 7

**Resource Support Responsibility Chart**

Agency support to the Governor’s Office of Homeland Security and Emergency Preparedness and the Louisiana National Guard.

<table>
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<th>Resource Listing</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
APPENDIX 2 – ESF 7

RESOURCE SUPPORT STATE-FEDERAL CROSSWALK

Federal Support

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Federal Primary

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| EOC |

| GOHSEP & LANG |

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APPENDIX 3 – ESF 7

DONATIONS MANAGEMENT AND VOLUNTEER COORDINATION


SUPPORTING ORGANIZATIONS: Department of Transportation and Development; Louisiana Department of Health & Hospitals; Division of Administration; Office of Economic Development; Board of Regents; Louisiana Association of Volunteer Center Directors; Louisiana Voluntary Organizations Active in Disaster; Adventist Community Services; Louisiana Serve Commission and 2-1-1 Service Providers.

I. INTRODUCTION:
   A. State assistance under this function consists of two components: donated goods and volunteer services. Donated goods consist of commodities provided by public and private sources without charge to the government. Volunteer services consist of assistance provided by personnel without charge to the government.

   B. Historically, the public has responded to disasters with offers of donated goods and volunteer services. In large-scale disasters, public response is often significant and the there is a need to manage the volume of this assistance and ensure the expeditious delivery of donated goods and volunteer services to the affected area(s).

II. PURPOSE:
   A. In accordance with the National Response Framework, the purpose of ESF 7 is to ensure the most efficient and effective use of unsolicited donated goods and spontaneous volunteers during incidents of significance in Louisiana. It is not the state’s intent to alter, divert or otherwise impede the normal operation or flow of goods or services through voluntary organizations, but to help coordinate offers of donated goods or services.

III. CONCEPT OF OPERATIONS:
   A. The primary function of Emergency Support Function 7 is to coordinate the provision of donated resources to meet the needs of the impacted area(s). A State coordination group comprised of voluntary organizations and state agencies will be activated to facilitate the provision of volunteers and donations based on assessed needs. ESF 7 will not be activated in all disasters, but only in response to a verifiable need within the impacted area(s).

   B. During an emergency or disaster, the primary and support organizations of ESF 7 will report directly to the State Emergency Operations Center (SEOC), 7667 Independence Blvd., Baton Rouge, Louisiana.

   C. Because it is extremely important that only carefully stated, factual information be disseminated, a joint media management and coordination system will be established. All media information will be coordinated through the State Public Information Officer. Local, state and federal governmental news releases should
be coordinated prior to release, and statements will come from the Governor’s Office.

IV. POLICIES
A. The state will maintain a centralized Volunteer and Donations Management system during disaster operations to manage appropriate offers of donated goods, monies and volunteer services.

B. The state will maintain a central toll-free phone number (bilingual and TTY) for handling donations inquiries, maintain a database system for recording offers of donated goods, and use an online volunteer management website for recording offers of volunteer services.

C. The state encourages the donation of cash rather than clothing, food or other items to established LAVOAD member organizations.

D. The state looks principally to those private voluntary organizations with established donation structures already in place to receive and deliver appropriate donated goods to disaster victims.

E. The state encourages individuals to affiliate with a recognized NVOAD or LAVOAD member organization to facilitate their involvement in relief activities.

F. Donations will be managed so as to minimize waste and enhance the recovery of the local economy.

G. All available means will be used to educate the public, the emergency management community, elected officials and the media on the donations strategy.

H. Local governments and participating voluntary agencies will be encouraged to develop and implement plans in accordance with these policies.

V. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES:
A. The director of GOHSEP shall determine when this plan will be implemented and will notify appropriate federal and state emergency management personnel, local government officials, and participating voluntary organizations prior to public notification.

B. ASSIGNMENT OF RESPONSIBILITIES:
1. Governor’s Office of Homeland Security and Emergency Preparedness (GOHSEP)
   a. Designate a State Donations Coordination Team (DCT)/ Volunteer Coordination Team (VCT) Officer and identify additional GOHSEP staff to work with the DCT/VCT
   b. Identify and designate work spaces with telephones and computer down link for the Governor’s Call Center to house DCT/VCT
c. Provide DCT/VCT with names, telephone numbers and other pertinent information about local government and voluntary agencies to ensure effective communications process

d. Assign GOHSEP staff to help receive incoming telephone calls at the Governor’s Call Center from donors of goods and services, and provide information to them

e. Identify possible warehouse space through the Office of Economic Development and Division of Administration Office of Facility Planning & Control

f. Assign GOHSEP staff to the Needs Assessment/Allocations Team.

2. Department of Transportation and Development (DOTD):

a. Provide load movement permits and waivers as necessary

3. Louisiana Department of Health and Hospitals (DHH):

a. Provide health guidelines, medical rules, and regulations for acceptance and handling of donated goods and services

b. Provide professional advice concerning communicable disease control as it relates to distribution of donated goods

4. Division of Administration (DOA):

a. Establish a State Cash Donations Receipt System

b. Provide support in managing cash donations

c. Provide finance and accounting assistance, as necessary

5. Louisiana Economic Development Department (LED):

a. Provide assistance identifying warehouse space with adequate space and features, i.e., loading docks, climate control, etc., in safe location near disaster area

6. Board of Regents

a. Provide facilities available through the university system for use as donations/volunteer centers; warehousing, receiving centers, distribution centers; call centers, etc

b. Provide personnel (students and faculty) to staff the above facilities
7. Louisiana Association of Volunteer Center Directors (LAVCD)

8. Louisiana Workforce Commission (formerly Department of Labor)

The members of the LAVCD are: The Extra Mile Region VII, Greater New Orleans Disaster Recovery Partnership Volunteer Connection, United Way 2-1-1, United Way of Acadiana Volunteer Center, Volunteer Ascension, Volunteer! Baton Rouge and the Volunteer Center of Southwest Louisiana.

a. Provide representation in the Governor’s Call Center upon activation.

b. Collect offers to volunteer and refer spontaneous volunteers to agencies needing volunteers.

c. Identify and post requests by the nonprofits, local governmental groups and faith-based organizations for volunteer services.

d. At the local Parish OHSEP request, open a Volunteer Reception Center (VRC) to process large numbers of spontaneous volunteers. The VRC will be located near the disaster site and provide 1) a walk-in location for spontaneous volunteers to register to serve and, 2) a place for nonprofit agencies, governmental agencies, and faith-based organizations to register their need for volunteer services.

9. Voluntary Organizations

a. Louisiana Voluntary Organizations Active in Disaster (LAVOAD)

1. Provide liaison for DCT/VCT and Reception Center/Staging Area

2. Facilitate matching of unsolicited and solicited donated goods and services with all organizations involved, in conjunction with the DCT/VCT

3. Coordinate registration and/or referral of emergency volunteers with local government

4. Coordinate designated donations that are specifically solicited by their parent agency

5. Furnish telephone numbers and other pertinent voluntary agency information to the DCT/VCT in order to provide an effective communications process
6. Assist coordination of and provide input for acceptance/disposition of unsolicited donations when received or asked for by the DCT

b. Adventist Community Services

1. Provide liaison for DCT/VCT and Reception Center/Staging Areas

2. Coordinate designated shipments and donations solicited by ACS

3. Inform and update DCT with logistical information regarding designated shipments

4. Furnish names and telephone numbers and other pertinent information to the DCT/VCT

5. Develop procedures for acceptance/disposition of unsolicited donations

c. Any responding voluntary agency

1. Provide liaison for DCT/VCT and Reception Center/Staging Area

2. Coordinate designated shipments and donations specifically solicited by individual voluntary agency

3. Inform and update DCT with logistical information regarding designated shipments

4. Furnish names and telephone numbers and other pertinent information to DCT/VCT

5. Develop procedures for acceptance/disposition of unsolicited donations

10. Louisiana Serve Commission (LSC)

The Louisiana Serve Commission (LSC) was established in the Office of the Lieutenant Governor in 1993 to act as a clearing-house for national service programs operating in Louisiana.

a. Provide and promote www.volunteerlouisiana.gov as a means to recruit, refer and register active volunteers proactively before a disaster/emergency occurs
b. Call on national service members to serve in response to the disaster/emergency and prepare a ‘ready to serve’ list of members with assignments

c. Provide representation in the Governor’s Call Center when activated

d. Place national service members (america-corps, nccc, etc.) with agencies that need manpower (such as volunteer reception centers throughout the state)

11. 2-1-1 Service Providers

a. Provide representation in the Governor’s Call Center upon activation

b. Provide referral information to individuals needing assistance during a disaster

c. Provide crisis counseling to individuals calling the Governor’s Call Center
I. PURPOSE:

ESF 8 provides public health and sanitation, emergency medical and hospital services, crisis counseling and mental health services to disaster victims and workers, to supplement and support disrupted or overburdened local medical personnel and facilities and relieve personal suffering and trauma. In addition, ESF 8 provides coordination of the State’s Catastrophic Mass Fatality Plan which may be enacted during a state declaration.

II. SCOPE:

A. Public Health and Sanitation refers to the services, equipment and staffing needed to protect the health and general welfare of the public from communicable diseases, contamination and epidemics; the development and monitoring of health information; inspection of food and water quality and sanitation measures; immunizations; laboratory testing; animal and vector control; inspection of public drinking water supplies and sewage treatment services.

B. Medical care refers to emergency and resident medical care; doctors, technicians, supplies, equipment, ambulance and emergency medical services, hospitals, clinics and units, planning and operation of facilities and services.

C. Crisis Counseling and Mental Health refer to the provision of professional personnel, services and facilities essential to relieve victim trauma and mental health problems caused or aggravated by a disaster or its aftermath.

D. Pre-hospital emergency services and medical transport refers to the coordination of Emergency Medical System (EMS) professionals, equipment and supplies to address disaster response surge, triage, treatment and transport.

E. The State Catastrophic Mass Fatality Plan refers to the coordination of mortuary operations, victim identification, family assistance and victim reunification which may be activated during a State Declared Emergency.

III. CONCEPT OF OPERATIONS:

The Department of Health and Hospitals (DHH) is the primary responsible agency for coordinating medical support in State-operated Medical Special Needs Shelter (s). DHH is the primary agency for coordinating with support agencies and/or organizations to facilitate health care and hospital planning with public and private medical facilities.

The Louisiana State University (LSU) System is support to DHH in coordinating the provision of hospital care and shelter support. LSU shall support the special needs shelter operations with available resources.
The parishes shall have primary responsibility for their citizens to include addressing health and medical activities and needs. Towards this end, the parishes shall:

- Develop comprehensive plans to include health and medical needs of their parish (i.e. Inclusive of hospitals, nursing homes, and home health agencies that are in their parish)
- Identify gaps
- Facilitate efforts to close gaps
- Coordinate with local EMS services for transportation.

Local assets and parish contingency contracts should be used before requesting state assistance. Once the parishes have exhausted local assets and contracts, the state shall:

- Support the parishes by developing the necessary contingency contracts for medical resources (i.e. ambulances, personnel, etc)
- Coordinate the request of parishes so as to develop a comprehensive state plan

Once the state has exhausted its resources and contingency contracts, the state shall coordinate requests for additional assistance with the federal government.

Home Health patients are part of the general community as are other vulnerable individuals that may self-present during an evacuation. The parish has a responsibility to identify these individuals and to coordinate with the State the possible transportation assets that they may be needed (that exceed their parish efforts). Regardless of an individuals’ disability, there are only so many types of transportation vehicles that can be “assigned” to the parish to support their evacuation plans – school bus, coach bus, ambulance, para-transit vehicles or plane. The parishes are responsible for getting their citizens to Parish Pick-Up Points.

A. MITIGATION:

The Secretary of DHH will designate an ESF 8 Public Health and Medical Services Coordinator to organize and administer the ESF.

B. PREPAREDNESS:

1. The ESF 8 Coordinator will develop plans, procedures, arrangements and agreements to identify, acquire and mobilize public health, medical and mass fatalities resources for emergencies and disasters.

2. The ESF 8 Coordinator will develop and maintain information and liaison with public health, medical and mass fatalities resources in local, parish, state government, federal government, private industry and Non-governmental Organizations (NGO) that could furnish assistance in an emergency or disaster.

3. DHH will receive and review the emergency preparedness plans of nursing homes in Acadia, Ascension, Assumption, Calcasieu, Cameron, Iberia, Jefferson, Jefferson Davis, Lafayette, Lafourche, Orleans, Plaquemines, St. Bernard, St. Charles, St. James, St. John the Baptist, St. Mary, St. Martin, St. Tammany, Tangipahoa, Terrebonne, and Vermilion Parishes annually or when the plan is changed, modified, or amended by the nursing home during the year in accordance with Act 540.
1. As an emergency develops, the ESF 8 Emergency Coordinator will activate and mobilize personnel, facility and material resources in accordance to the anticipated threat and state declared emergency.

2. The ESF 8 LSU Coordinator will ensure that the state hospitals and facilities under LSU control are prepared to respond to the situation and that arrangements have been made to work to support ESF 8 DHH Emergency Coordinator for hospital and shelter operations.

3. The ESF 8 Public Health Coordinator will have the disaster area surveyed as soon as possible to determine whether the disaster has created any public health problems or threats. The coordinator will direct the appropriate resources to the area to remove and solve problems and suppress any threats to health and sanitation.

4. In the event of any situation in which there are more human bodies to be recovered and examined than can be handled by parish resources, the ESF 8 coordinator will activate the State Catastrophic Mass Fatality Plan.

D. RECOVERY:

Public health, medical services, mass fatality and activities will continue as long as deemed necessary by ESF 8 after the conclusion of the emergency or disaster. The ESF 8 Coordinator will continue to gather information on the restoration of health, medical and sanitation facilities and assets to acceptable levels.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Department of Health and Hospitals has primary responsibility for providing and coordinating medical support to State-operated Medical Special Needs Shelters; coordination and/or provision of mental health and crisis counseling.

B. After the parish has exhausted resources and contracts, DHH has primary responsibility for coordinating hospital care and state-operated Medical Special Needs Shelters. LSU shall support DHH with these responsibilities with available resources.

C. State ESF 8 has done due diligence in identifying/developing a contract for surge ambulances (support ESF 1) and in identifying/security State-Operated Medical Special Needs Shelters and Federal Medical Stations.

EXPECTATIONS:

a. Parishes:
   1. Parishes are responsible for getting their citizens to Parish Pick-Up Points

b. State:
   2. ESF 8 Supplement 6 includes plans for the following:
      a. Medical Special Needs Shelter Network
      b. Federal Medical Stations
      c. Surge Ambulance Contract
      d. Medical Institution Evacuation Plan
D. DHH has primary responsibility for coordinating hospital care and state-operated Medical Special Needs Shelters. LSU shall support DHH with these responsibilities with available resources.

E. ESF 8 will be responsible for the management, coordination and execution of the State Catastrophic Mass Fatality Plan.

F. The Support Agencies / Organizations for Public Health and Medical Services are responsible for developing and maintaining plans, procedures and asset inventories to support the Primary Coordinator. Support Agencies / Organizations include, but are not limited to:

1. Louisiana National Guard
2. Louisiana State University System
3. Department of Agriculture and Forestry
4. Department of Corrections
5. Department of Environmental Quality
6. State Fire Marshal
7. Louisiana Board of Regents
8. Department of Veterans Affairs
9. Department of Transportation and Development
10. Non-governmental Organizations (NGO)
11. Louisiana Hospital Association
12. Louisiana Nursing Home Association
13. Louisiana Primary Care Association
14. Louisiana Ambulance Alliance
15. Louisiana Workforce Commission

V. COMMAND AND CONTROL:

Command and control will be directed by the Department of Health & Hospitals (DHH) as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:
Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If state resources are inadequate to the tasks assigned, the ESF 8 Coordinator will report the situation and the needs to GOHSEP, which will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing emergency public health and medical services support will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.

VIII. PLAN MAINTENANCE:

The ESF 8 Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements, and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 8 Responsibility Chart

2. State-Federal Crosswalk
# APPENDIX 1 – ESF 8

## PUBLIC HEALTH AND MEDICAL SERVICES RESPONSIBILITY CHART

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<th>Medical – Emergency Procurement</th>
<th>Medical – Technical Assistance – Food Quality</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
EMERGENCY SUPPORT FUNCTION 9

SEARCH AND RESCUE ANNEX

I. PURPOSE:

ESF 9 provides assistance in all activities associated with Search and Rescue (SAR) operations which are beyond the capabilities of the local governments within the affected areas, to coordinate the integration of personnel and equipment resources.

II. SCOPE:

State assistance under this ESF shall include the identification, mobilization, and coordination of all State and private industry and resources for the following activities:

A. SEARCH – All activities directed toward locating individuals missing or reported missing, in jeopardy, or possible jeopardy, of life and limb.

B. RESCUE – All activities directed toward and requiring the utilization of organized and trained personnel to extricate persons trapped in damaged buildings, shelters, vehicles and other enclosures, or from remote or contaminated areas; and to provide first aid or emergency medical treatment and arrange for removal of persons to safety.

III. CONCEPT OF OPERATIONS:

A. MITIGATION:

The Secretary of the Department of Wildlife and Fisheries will appoint an ESF 9 Search and Rescue Coordinator to organize and coordinate SAR services.

B. PREPAREDNESS:

The Coordinator will develop plans, procedures, and agreements to mobilize SAR resources for operations on land, water and in the air in case of need.

C. RESPONSE:

The Coordinator will mobilize SAR resources as needed for both general area and focused search and rescue missions.

D. RECOVERY:

The Coordinator will continue to coordinate SAR missions as requested. When SAR is no longer required the coordinator will close out all missions and render a report.
IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Louisiana Department of Wildlife and Fisheries has the primary responsibility for search and rescue. That responsibility includes coordination with support agencies to make sure that they develop and maintain plans and procedures.

B. The support agencies for search and rescue are responsible for developing and maintaining plans, procedures, and asset inventories to support the ESF 9 Coordinator. Support agencies include, but are not limited to:

1. Louisiana National Guard
2. Department of Agriculture and Forestry
3. Department of Corrections
4. Department of Culture, Recreation and Tourism
5. State Fire Marshal
6. Louisiana State University – Fire & Emergency Training Institute
7. Louisiana State Police
8. Department of Revenue - Office of Tobacco and Control
9. Department of Transportation and Development
10. Volunteers Organizations/NGO

V. COMMAND AND CONTROL:

Command and control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If SAR needs exceed available resources, the ESF 9 Coordinator will report the situation to the Governor’s Office of Homeland Security and Emergency Preparedness, which will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing SAR support will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.
VIII. PLAN MAINTENANCE:

The ESF 9 SAR Coordinator is responsible for developing, maintaining and coordinating plans, procedures, arrangements, and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 9 Responsibility Chart
2. State-Federal Crosswalk
APPENDIX 1 – ESF 9

SEARCH AND RESCUE RESPONSIBILITY CHART

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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
APPENDIX 2 – ESF 9

SEARCH AND RESCUE STATE-FEDERAL CROSSWALK

State Support

LANG
DAF
DOC
LSU FETI
DCRT
SFM
LSP
DOTD
VOAD
DOR - ATC

State Primary

DWF
EOC
DHS/FEMA

Federal Support

USDA/FS
DOD
HHS
DOJ
DOL
DOC
DOT
USAID
NASA
DHS
EMERGENCY SUPPORT FUNCTION 10

OIL SPILL AND HAZARDOUS MATERIALS AND RADIATION ANNEX

I. PURPOSE:

ESF 10 provides for an effective and efficient response and recovery from Oil Spill, Hazardous Materials (HAZMAT) and Radiation incidents that threaten the lives and property of the citizens of Louisiana and the environment of the state. This ESF coordinates state resources responding to and remedying oil spills.

II. SCOPE:

State action in this function can range from the detection of a release or spill, through the provision of assistance to local government and support of response actions, to procurement of a contractor, to coordination of joint local, parish, state and federal operations, to the final inspection and approval of remedial and restoration work.

III. CONCEPT OF OPERATIONS:

ESF 10 has three primary responsible agencies. The Louisiana Oil Spill Coordinator (LOSCO) is responsible for oil spill response and recovery. The Louisiana State Police (LSP) is responsible for HAZMAT response and recovery. The Department of Environmental Quality (DEQ) is responsible for incidents involving radioactive material.

A. MITIGATION:

The Governor’s Oil Spill Coordinator, Deputy Secretary, LSP and Secretary, DEQ, will designate ESF 10 Oil Spill, HAZMAT and Radiation Coordinators to organize and administer the ESF.

B. PREPAREDNESS:

1. The ESF 10 Coordinators will develop plans, procedures, arrangements and agreements to identify, mobilize and coordinate oil spill and HAZMAT expertise and resources.

2. ESF 10 Coordinators will develop and maintain information and liaison with public and private agencies and organizations that could furnish expertise and assistance to ensure smooth working relationships in case of emergency or disaster.

3. ESF support agencies have additional responsibilities detailed in Supplement 6 ESF support plans.

C. RESPONSE:

1. The owners, processors, transporters and custodians of oil and petroleum products and hazardous materials have the first responsibility for reporting releases and
spills, activating response and remediation activities and paying for the cost of such activities incurred by governmental or private organizations.

2. When an oil spill is detected, the Oil Spill Coordinator will alert, activate and mobilize resources to assess the spill’s impact and determine the extent of the needed response. When a spill is in coastal or navigable waters, the coordinator will ensure that the U.S. Coast Guard is notified and cooperating.

3. When a HAZMAT leak, spill or release is detected, the LSP Coordinator will ensure that any people who might be affected by the incident are alerted to take appropriate protective action. The coordinator will alert, activate and mobilize resources to assess the spill’s impact and determine the extent of the needed response. When a spill is in coastal or navigable waters, the coordinator will ensure that the U.S. Coast Guard is notified and cooperating.

4. Coordinators may establish Incident Command Posts as needed.

D. RECOVERY:

Oil Spill/HAZMAT and radiological operations will continue until the leak, spill or release has been stopped, contained and cleaned up and the area has been restored to its previous condition.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Louisiana Oil Spill Coordinator has the primary responsibility for oil spill operations.

B. The Louisiana State Police have the primary responsibility for HAZMAT operations.

C. The Department of Environmental Quality has primary responsibility for Radiation incidents.

D. The support agencies for oil spill and HAZMAT operations are responsible for developing and maintaining plans, procedures and asset inventories to support the ESF 10 Coordinators. Support Agencies include, but are not limited to:

1. Governor’s Office of Homeland Security and Emergency Preparedness

2. Louisiana National Guard

3. Department of Agriculture and Forestry

4. State Fire Marshal

5. Department of Health and Hospitals

6. Louisiana State University System

7. Department of Natural Resources
8. Department of Transportation and Development
9. Department of Wildlife and Fisheries
10. Non-governmental Organizations (NGO)

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of Government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If state resources are inadequate to the tasks assigned, the ESF 10 Coordinators will report the situation to GOHSEP, which will seek additional resources from EMAC LRS 29:7333 and from the federal government pursuant to a Presidential Disaster Declaration.

B. ESF Coordinators may find it necessary to contract with private industry for specialized remedial action to stop the release or leak and restore the area to its previous condition.

C. Every agency providing oil spill/HAZMAT support will maintain records of the operations, including cost records that can be used after the emergency to recover costs from the responsible party or from state or federal sources.

VIII. PLAN MAINTENANCE:

The ESF 10 Oil Spill/HAZMAT Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 10 Responsibility Chart
2. State-Federal Crosswalk
# OIL SPILL, HAZARDOUS MATERIALS, AND RADIOLOGICAL RESPONSIBILITY CHART

<table>
<thead>
<tr>
<th>Agency support to the Louisiana Oil Spill Coordinators Office, the Louisiana State Police, and the Louisiana Department of Environmental Quality</th>
<th>Coordination</th>
<th>Analysis Support</th>
<th>Personnel</th>
<th>Equipment</th>
<th>Communications</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
APPENDIX 2 – ESF 10

OIL SPILL, HAZARDOUS MATERIALS, AND RADIOLOGICAL
STATE-FEDERAL CROSSWALK

State Support
- GOHSEP
- LANG
- DAF
- LSU System
- DHH
- DNR
- DOTD
- DWF
- SFM
- VOAD

State Primary
- LOSCO
- LSP
- DEQ

EOC

Federal Primary
- EPA
- DHS/USCG

Federal Support
- USDA
- DOC-NOAA
- DOD
- DOE
- HHS
- DHS/FEMA
- DOI
- DOJ
- DOL-OSHA
- DOS
- DOT
- GSA
- NRC
EMERGENCY SUPPORT FUNCTION 11

AGRICULTURE ANNEX

I. PURPOSE:

ESF 11 provides protection for the state’s food supply (sampling, testing, and quality control) to ensure that victims of natural and technological emergencies and disasters are provided adequate and healthy nutrition. ESF 11 addresses plant infestations and diseases; animal diseases; and companion animal evacuation, sheltering, and health care. ESF 11 provides personnel and resources and tasks the Louisiana Department of Agriculture & Forestry (LDAF) as the primary agency responsible for the distribution of emergency fuel.

II. SCOPE:

ESF 11 covers nutritional assurance and consumer protection, as well as plant and animal health and safety in all types of natural and technological threats. ESF 11 also coordinates LDAF responsibilities with the involved support agencies to effectively manage resources in order to accomplish its mission and deliver bulk fuel for emergency responders to essential locations in an emergency, event, or incident.

III. CONCEPT OF OPERATIONS:

The Department of Agriculture and Forestry has the Primary Responsibility for Agriculture related emergencies and disasters.

A. MITIGATION:

The Commissioner of Agriculture will designate an ESF 11 Agriculture Coordinator to organize and administer the ESF.

B. PREPAREDNESS:

1. The ESF 11 Coordinator will develop plans, procedures, arrangements and agreements to identify, acquire and mobilize agricultural, nutritional, animal related resources, and emergency fuel for emergencies and disasters.

2. The ESF 11 Coordinator will develop and maintain information and liaison with first responders to agriculture, nutritional, animal related resources, and emergency fuel in local, parish, state government, federal government, private industry and Non-governmental Organizations (NGO) that could furnish assistance in an emergency or disaster.

3. The ESF-11 Emergency Fuel Coordinator will coordinate the delivery of fuel as well as necessary storage and dispensing resources to ensure a timely response to an emergency or disaster.

C. RESPONSE:
1. When an emergency arises, the ESF 11 Coordinator will institute National Incident Management System-Incident Command System (NIMS-ICS) Command and Control and will authorize the Incident Commander to activate and mobilize agricultural personnel, facilities, and material resources. The ESF 11 Coordinator may be stationed at the State Emergency Operations Center and will delegate the on site running of the incident to the Incident Commander or Unified Command (IC/UC). The coordinator will regularly communicate with the IC/UC and will maintain ultimate approval and authority over response efforts.

2. The ESF 11 Incident Commander along with the ESF 11 Liaison will assess the status of plant and animal health in the state and determine whether any diseases, infestations or infections threaten the state’s food supply and animals regulated by this department. In the event that the food supply is threatened, available resources will be utilized to respond to the threat. (Wildlife diseases are coordinated through the Department of Wildlife & Fisheries except in those alternative livestock regulated by LDAF).

3. The ESF 11 coordinator will maintain visibility on USDA food programs and collaborate with ESF-6 as necessary to support the needs of events.

4. When mass evacuations occur, the ESF 11 Coordinator will work with animal planning authorities to arrange for the best available shelter and care for evacuated animals of all kinds.

5. The ESF 11 Coordinator or his designee will coordinate the delivery of fuel as well as necessary storage and dispensing resources to ensure a timely response to an emergency or disaster.

D. RECOVERY:

Agricultural activities related to recovery may need to continue as long as necessary after the “official” conclusion of the emergency or disaster. The ESF 11 IC/UC will continue to gather information on the restoration of the health and abundance of plant and animal life to acceptable limits.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Department of Agriculture and Forestry has the primary responsibility for providing and coordinating nutritional and plant and animal health and sufficiency.

B. The support functions for the Department of Agriculture are responsible for developing and maintaining plans, procedures and asset inventories to support the actions. Emergency Support Functions and their corresponding support agencies include, but are not limited to:

1. Department of Transportation and Development
2. Louisiana National Guard
3. Department of Corrections
4. Department of Social Services
5. Department of Environmental Quality
7. Louisiana State University System
8. Louisiana State University AgCenter
9. Southern University System and AgCenter
10. Department of Health and Hospitals
11. Department of Wildlife and Fisheries
12. Volunteer and Non Governmental Organizations
13. Louisiana Board of Regents

V. COMMAND AND CONTROL:

NIMS-ICS command and control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If State resources are inadequate to the tasks assigned, the ESF 11 IC/UC will inform the ESF 11 Coordinator who will then report the situation and the needs to GOHSEP, which will seek additional resources from EMAC (LRS 29:733) and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing agricultural support will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.

VIII. PLAN MAINTENANCE:

The ESF 11 Coordinator is responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.
X. APPENDICES:

1. ESF 11 Responsibility Chart

2. ESF 11 State-Federal Crosswalk

3. Response Chart

4. Plans on File at LDAF
   a. Avian Influenza
   b. Credentialing
   c. State Animal Response Team (LSART) Evacuation and Sheltering Manual
   d. Animal Management in Disasters
      i. Companion Animal Evacuation, Sheltering and Care
      ii. Livestock Disaster Response Plan
   e. Management of Foreign Animal Disease and Bioterrorism in Livestock
   f. Management of Exotic Plants and Bioterrorism in Plants
   g. Fuel Plan
## APPENDIX 1 – ESF 11

### AGRICULTURE RESPONSIBILITY CHART

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APPENDIX 2 – ESF 11
AGRICULTURE STATE-FEDERAL CROSSWALK

State Support

State Primary

Federal Primary

Federal Support

LANG
DOC
DEQ
DHII
LBOR
DOTD
DWF
SU System & Ag Center
DSS
GOHSEP
VOAD
LSU System & Ag Center

DAF
EOC
DOI USDA

DOC
DOD
DOE
DHII
DHS
DOI
DOL
ARC
EPA
GSA
USPS
DOS
DOT
DOJ
EMERGENCY SUPPORT FUNCTION 12
ENERGY AND UTILITIES ANNEX

I. PURPOSE:

ESF 12 outlines detailed implementing procedures for all primary functions associated with the maintenance and restoration of natural gas and electric utility service; oil and natural gas production and transportation during and after a disaster, provision of fuel for emergency services and the public, and water and wastewater utilities. It includes the roles and responsibilities of the primary responsible agencies, the Louisiana Public Service Commission (LPSC), the Louisiana Department of Natural Resources (LDNR), and the Louisiana Department of Health and Hospitals (DHH), and that of support agencies including, but not limited to, the Louisiana Department of Agriculture and Forestry (LDAF), the Louisiana Water/Wastewater Agency Response Network (LaWARN), and the Louisiana Department of Environmental Quality (LDEQ).

II. SCOPE:

State services under this ESF include and encompass the restoration of natural gas, electric utilities, water and wastewater utilities, oil and natural gas production and transportation – subject to interruption or destruction by emergencies and disasters and providing fuel during and immediately following the disaster until such time as normal fuel supply processes are restored. This ESF covers procedures for all phases of emergency management; including pre-disaster preparation and post-disaster responsibilities.

III. CONCEPT OF OPERATIONS:

ESF 12 has three primary responsible agencies. The Department of Natural Resources is responsible for the coordination of the supply of intrastate natural gas and the gathering and reporting of information about oil and gas production in State waters in the Gulf of Mexico. The Public Service Commission is responsible for the regulation and restoration of private natural gas and electrical utilities. The Department of Health and Hospitals is responsible for the coordination of the supply, regulation and restoration of potable water and domestic sewage for the prevention of disease in the State of Louisiana.

A. MITIGATION:

The Secretary of the Department of Natural Resources (DNR), the Executive Secretary of the Public Service Commission (LAPSC), and the Secretary of the Department of Health and Hospitals will designate Coordinators for ESF 12, Energy and Utilities.

B. PREPAREDNESS:

1. The DNR Coordinator will develop and maintain information about and liaison with offshore petroleum and natural gas producers and intrastate natural gas producers and distributors.
a. The coordinator will maintain access to the oil and gas applications of the Strategic Online Natural Resources Information System 2000 (SONRIS2000)

i. Give location of oil and gas activity including owner and operator contacts; GIS system

ii. Conduct an annual check on the system housed at GOHSEP (include in preparedness) and also as needed

iii. Conduct annual training for people using the system on or before June 1 and also as needed

b. Maintain a database of contacts which is updated annually (see page 15 of DNR Administrative Policy 11)

c. Maintain staff experienced in oil and gas emergency preparedness matters through coordination with MMS, Louisiana Mid-Continental Oil and Gas and other producers to gain an understanding on information and needs preparatory prior to landfall (see annex C.1); include liaison

d. Participate and plan in training exercises with GOHSEP as needed

2. The LAPSC Coordinator will assist in the development of plans, procedures, arrangements and agreements to identify jurisdictional electric and natural gas impairments resulting from emergencies and disasters and assist in the acquisition, mobilization and employment of resources to restore service to affected jurisdictional customers.

a. Maintain electric emergency operating and service restoration plans

b. Establish a reporting procedure for electric, gas and telephone utilities

c. Assist GOHSEP to identify critical infrastructure needs with respect to the restoration of utility services

d. Participate and plan in training exercise with GOHSEP as needed

e. Annual meeting with GOHSEP prior to hurricane season

f. Update contact list with utilities prior to hurricane season

3. The Department of Health and Hospitals (DHH) Coordinator will establish procedures for the use and quality of drinking water supplies used during and after an emergency, including bottled water supplies, treatment units/facilities and water tanker supplies. The DHH Coordinator will establish procedures to assess damage to water utilities, issue water use advisories, and direct assessment and restoration activities for water utilities. The DHH Coordinator will work with the DEQ Coordinator in planning for the assessment and restoration of wastewater utilities and for the use of temporary discharge, storage, conveyance and...
treatment facilities for domestic wastewater. The DHH Coordinator will assist in the acquisition, mobilization and employment of resources to restore service to affected water and wastewater utilities.

a. Maintain review of changes and approvals to water/wastewater emergency operating and service restoration plans

b. Coordinate the development of procedures for LaWARN and volunteer agencies, such as the Louisiana Rural Water Association in assessment and restoration activities

c. Assist GOHSEP to identify critical infrastructure needs with respect to the restoration of utility services

d. Participate and plan in training exercise with GOHSEP as needed

e. Annual meeting with GOHSEP prior to hurricane season

f. Maintain experienced staff and standard operating procedures for water/wastewater emergency preparedness matters with coordination with EPA, DEQ, PSC, Louisiana Rural Water Association and LaWARN to gain an understanding on information and preparation needs prior to the occurrence of an emergency; include liaisons

C. RESPONSE:

1. As DNR becomes aware of an emergency that could cause an interruption of petroleum or natural gas production in offshore areas, such as an approaching tropical system, the ESF 12 Coordinator will gather and report information on the extent of production reduction such information will be gathered in accordance with procedures established by DNR Administrative Policy 11.

2. The DNR ESF 12 Coordinator will compile and report information on the location and capacities of natural gas transmission and distribution pipeline systems.

3. The DNR ESF 12 Coordinator will convey the state’s assessed needs and requirements for natural gas services to intrastate natural gas transporters in order to provide service when and where it is needed for as long as emergency conditions exist. Priorities for the allocation of natural gas in the restoration of emergency utilities will be assigned by the Commissioner of Conservation and will be coordinated with public and private natural gas distribution companies. Restoration of services to priority customers, such as public safety, hospitals, nursing homes and single family residences will be given first priority.

4. The LAPSC ESF 12 Coordinator will obtain reports from affected natural gas and electric utilities under the LAPSC jurisdiction regarding the number of utility service outages and the expected date and time of restoration. The coordinator will convey state assessed needs and requirements for utility services to the jurisdictional utility industry in order to facilitate the restoration of service when
and where required as long as emergency conditions exist. Priorities for the allocation of state resources in the restoration of emergency utilities service will be identified by the LAPSC and will be coordinated with affected jurisdictional public utility companies. The first priority for utility restoration will be as established in existing jurisdictional utility emergency operating procedures and as directed by the state.

5. The LAPSC ESF 12 Coordinator will provide utility service outage reports to GOHSEP during state emergencies for those natural gas, electric and telephone utilities under LAPSC jurisdiction, and assist GOHSEP to identify and prioritize the allocation of State resources in the restoration of utility services.

6. The LAPSC ESF 12 Coordinator will assist in re-establishing utility services to those accounts identified and prioritized by GOHSEP, and assist in the coordination and allocation of emergency power equipment through the procedures as established by GOHSEP.

7. The LAPSC ESF 12 Coordinator will assist in the allocation and employment power generation equipment made available by local governments, state agencies, the federal government and private organizations for the maintenance and restoration of services in the affected jurisdictional utility service areas.

8. The Department of Health and Hospitals (DHH) Coordinator will direct the use and manage the quality of drinking water supplies used during and after the emergency, including bottled water supplies, treatment units/facilities and water tanker supplies. The DHH Coordinator will assess damage to water utilities, issue water use advisories, and direct assessment and restoration activities for water utilities. The DHH Coordinator will work with the DEQ Coordinator in managing the assessment and restoration of wastewater utilities and in directing the use of temporary discharge, storage, conveyance and treatment facilities for domestic wastewater. The DHH Coordinator will assist in the acquisition, mobilization and employment of resources to restore service to affected water and wastewater utilities.

9. The DHH Coordinator will manage reporting of water and wastewater utility operating condition assessments to government entities as needed.

10. The DHH Coordinator will coordinate the actions of LaWARN and volunteer agencies, such as the Louisiana Rural Water Association in assessment and restoration activities with the assistance of the DEQ Coordinator.

11. The DHH Coordinator will assist in the allocation and employment of power generation equipment, fuel, disinfection and repair supplies made available by local governments, state agencies, the federal government and private organization for the maintenance and restoration of water and wastewater services in the affected utility service areas.

D. RECOVERY:
The ESF 12 Coordinators from DNR, LAPSC, and DHH/OPH will continue to monitor the progress of rebuilding and restoring utility capacity and service in their respective areas of jurisdiction and responsibility and report on such progress.

1. DNR will track all natural gas reduction and production by putting out a daily report through SONRIS system, emails, and phone calls as needed

2. LAPSC will track utility service outages as reported by those utilities under its jurisdiction to GOHSEP

3. DHH will track service outages as reported by those utilities, will take and analyze bacteriological samples to assess viability of drinking water utilities and will provide daily public notice of water quality in affected areas. DHH with the assistance of DEQ will track and permit restoration of water and wastewater service and use of temporary services as needed. DHH will authorize additional laboratory services (either contractual or donated) as needed for drinking water analyses. DEQ may authorize additional laboratory services (either contractual or donated as needed for wastewater discharge analyses

4. The Louisiana National Guard will provide infrastructure protection as assets are available and missions are assigned in accordance with existing plans, including mobile electrical generation units

IV. ORGANIZATION AND RESPONSIBILITIES:

A. The Department of Natural Resources has the primary responsibility for the portions of the Energy and Utilities ESF 12 that relate to intrastate natural gas and the gathering and reporting of information about the offshore production of petroleum and natural gas.

B. The Louisiana Public Service Commission has the primary responsibility for the portions of the Energy and Utilities ESF 12 that relate to the regulation and coordination of electric power and natural gas supply systems.

C. The Louisiana Department of Health and Hospitals has the primary responsibility for the portion of Energy and Utilities ESF 12 that relate to the regulation and coordination of water and wastewater utilities in cooperation with the jurisdictions over wastewater discharges that are the responsibility of the Louisiana Department of Environmental Quality.

D. The support agencies for Energy and Utilities operations are responsible for developing and maintaining plans, procedures and asset inventories to support the ESF 12 Coordinators. Support Agencies include, but are not limited to:

1. Louisiana National Guard

2. Department of Environmental Quality

3. Louisiana Rural Water Association

4. Louisiana Water/Wastewater Agency Response Network
5. Department of Agriculture and Forestry

V. COMMAND AND CONTROL:

Command and control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If State and in-state resources are inadequate to the tasks assigned, the ESF 12 Coordinators will report the situation and the needs to GOHSEP, which will seek additional resources from EMAC (LRS 29:733) and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing emergency energy and utilities support will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.

VIII. PLAN MAINTENANCE:

The ESF 12 Energy and Utilities Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 12 Responsibility Chart

2. State-Federal Crosswalk
**APPENDIX 1 – ESF 12**

**ENERGY AND UTILITIES RESPONSIBILITY CHART**

<table>
<thead>
<tr>
<th>Agency support to the Louisiana Department of Natural Resources, Louisiana Department of Health and Hospitals, and the Louisiana Public Service Commission</th>
<th>Fuel Equipment &amp; Personnel</th>
<th>Transportation – Land</th>
<th>Power Generators</th>
<th>Construction &amp; Repairs</th>
<th>Damage Assessment</th>
<th>Operate and Perform Analyses</th>
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Emergency Support Function 13

Public Safety and Security Annex

I. PURPOSE:

ESF 13 provides for the provision of law enforcement, emergency police and public safety services and legal authority in an emergency or disaster.

II. SCOPE:

State services under this ESF shall include the identification, mobilization and coordination of available State government and other public safety and legal manpower, expertise and equipment to minimize the adverse impact of an emergency or disaster on life and property in the affected area. These actions taken before, during and after such an occurrence, and in cooperation with appropriate jurisdiction authorities, shall assure the continuity of law enforcement and public safety during periods of disasters, mitigation and recovery.

III. CONCEPT OF OPERATIONS:

The Public Safety and Security ESF 13 includes actions taken to provide for the protection of the state’s citizens and visitors during an emergency or disaster and ensures that those actions conform to applicable state law, rules and regulations. ESF 13 has two primary responsible agencies: the Louisiana State Police (LSP) and the Department of Justice (DOJ). The Louisiana Department of Wildlife and Fisheries (LDWF) will serve as the lead state agency for all port and maritime public safety and security issues, and will coordinate with the Louisiana State Police on maritime ESF-13 operations as part of the overall ESF-13 mission.

A. MITIGATION:

The protection of the public requires the timely and coordinated efforts of all law enforcement personnel. The LSP Superintendent and the Attorney General will designate Coordinators for ESF 13. These designees will be responsible for the coordination of the agencies and assets necessary to carry out the responsibilities outlined in ESF 13 of this annex and in Supplement 6, the ESF support plan.

B. PREPAREDNESS:

1. The DOJ will review existing legislation, rules and regulations to ensure that the authorities will be able to take action to protect people and property in emergencies and disasters and recommend corrective legislation as appropriate.

2. The DOJ Coordinator will ensure that actions are taken in accordance with the legal authority of the state and that persons acting in good faith to protect people and property are not penalized or subjected to liability.

3. The DOJ will prepare detailed implementing procedures for all primary functions, including procedures by which the office will be alerted and activated for 24-hour operations if needed.
4. The DOJ will prepare requirements for supporting departments, agencies and offices and initiated coordination with supporting departments to ensure that they are aware of their roles and prepared to take necessary actions.

5. The LSP ESF 13 Emergency Coordinator will develop detailed plans, procedures, arrangements and agreements for all primary functions, to include the procedures by which the office will be alerted and activated for 24-hour operations if needed.

6. The LSP ESF 13 Coordinator will prepare requirements for supporting departments, agencies and offices and initiate coordination with supporting departments to ensure they are aware of their roles and prepared to take necessary action.

7. The LSP ESF 13 Coordinator will develop plans, procedures, arrangements and agreements to mobilize law enforcement personnel and equipment to provide the maximum level of public safety and security.

8. Both ESF 13 Coordinators will initiate contacts and liaisons with supporting state agencies and local and federal authorities to ensure productive working relationships.

9. In some cases law enforcement authorities may have advance notice of a potential emergency, such as a terrorist or criminal act, or a slow-moving hurricane or severe weather system. In such cases law enforcement authorities may be able to pre-position some of their forces in order to prevent and/or apprehend the persons attempting to commit an act, expedite evacuations and limit the potential injuries and damages that could result from the act or storm.

10. The LSP Coordinator will initiate contacts as needed with federal law enforcement authorities in order to anticipate law enforcement and public safety threats and problems. The coordinator may arrange for the set up of a Joint Operation Center with federal authorities.

11. The Louisiana Department of Wildlife and Fisheries will coordinate with local and federal counterparts regarding port and maritime emergency preparedness, to include detailed emergency response planning and security coordination with members of the maritime industry.

C. RESPONSE:

1. Based on the type of emergency situation, the ESF Coordinators will activate all the personnel and equipment resources required. In addition, ESF Coordinators should alert reserve and auxiliary resources to monitor the emergency situation and prepare for activation as well.

2. When appropriate, response efforts will be in accordance with the National Incident Management System guidelines and recommendations.

3. The LSP Coordinator will relay requests for additional support to GOHSEP as the needs become apparent, and deploy the resources as they become available.
4. The Justice Department will issue expedited opinions as the emergency or disaster progresses and legal questions come up.

5. The LSP Public Safety Coordinator may set up a Law Enforcement Operations Center or Command Post as required by the situation. The LSP Coordinator will initiate liaison with federal law enforcement authorities to ensure that public safety operations are organized and cooperative. Representatives from the Louisiana Sheriff’s Association (LSA), the Louisiana Association of Chiefs of Police (LACP), and the Joint Terrorism Task Force, regional, local and parish law enforcement agencies and out-of-state and federal law enforcement agencies may be included as conditions merit.

6. Private security agencies, auxiliary police or volunteers will only be used if they are sworn in.

7. Support to the sheriffs and chiefs of police will be in accordance with the agreements set forth in Mutual Aid Agreements.

8. The Department of Wildlife and Fisheries, functioning as the lead state agency on port and maritime security issues, will be forwarded requests related to maritime law enforcement and security by the Louisiana State Police.

D. RECOVERY:

Law enforcement and public safety operations will be continued as long as necessary after the conclusion of the emergency or disaster. Particular attention will be paid to securing the disaster area from looting and criminal mischief and controlling the orderly re-entry of evacuees.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. The LSP has the Primary Responsibility for Public Safety and Security operations.

B. The Attorney General has the Primary Responsibility for validating the legal authority for Public Safety and Security operations.

C. The support agencies for Public Safety and Security operations are responsible for developing and maintaining plans, procedures and asset inventories to support the ESF 13 Coordinators. Support agencies include, but are not limited to:

1. Louisiana National Guard

2. Department of Agriculture and Forestry

3. Department of Corrections

4. Department of Culture, Recreation and Tourism
5. Department of Revenue – Office of Alcohol and Tobacco Control
6. Department of Transportation and Development
7. Department of Wildlife and Fisheries
8. Office of Juvenile Justice - Youth Services (YS)

V. COMMAND AND CONTROL:

Command and control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If state public safety and security resources are inadequate to the tasks assigned, the ESF 13 Coordinators will report the situation to GOHSEP, which will seek additional resources from EMAC and from the federal government pursuant to a Presidential disaster Declaration.

B. Every agency providing emergency public safety and security support will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal sources.

VIII. PLAN MAINTENANCE:

The ESF 13 Public Safety and Security Coordinators are responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 13 Responsibility Chart
2. State-Federal Crosswalk
### Public Safety and Security Responsibility Chart

Agency support to the Louisiana Department of Justice and the Louisiana State Police

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<thead>
<tr>
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<th>Law Enforcement</th>
<th>Detention - Facilities</th>
<th>Detention - Transportation</th>
<th>Traffic Routing &amp; Control</th>
<th>Control Access to Assigned Areas</th>
<th>Courier Service</th>
<th>Communications - Equipment</th>
<th>Communications - Repair</th>
<th>Transportation - Air</th>
<th>Transportation - Water</th>
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</table>

* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
EMERGENCY SUPPORT FUNCTION 14

COMMUNITY RECOVERY, MITIGATION, AND ECONOMIC STABILIZATION ANNEX

I. PURPOSE:

ESF 14 deals with Community Recovery, Mitigation and Economic Stabilization. It is concerned primarily with long-term policies and programs.

II. SCOPE:

This ESF provides for the recovery of the state and its affected regions from the long-term impacts and consequences of emergencies and disasters. The ESF addresses the stabilization of local and regional economies and measures taken to reduce or eliminate risk from future emergencies and disasters, wherever possible.

III. CONCEPT OF OPERATIONS:

GOHSEP and the Department of Economic Development have primary responsibility for ESF 14, community recovery, mitigation, and economic stabilization. The ESF encompasses activities of all state agencies, private industry and Non-governmental Organizations (NGO).

A. MITIGATION:

The director of GOHSEP and the Secretary of the Department of Economic Development will designate ESF 14 Coordinators to organize and administer the ESF.

B. PREPAREDNESS:

1. The ESF 14 Coordinators will develop, maintain and update plans, procedures, arrangements and agreements to identify, acquire and deal with the issues and concerns of community recovery, mitigation and economic stabilization resulting from emergencies and disasters.

2. The ESF 14 Coordinators will develop and maintain information and liaison with agencies and organizations at local, parish, state and federal government, private industry and Non-governmental Organizations (NGO) that could furnish assistance in and after an emergency or disaster.

C. RESPONSE:

As an emergency develops, the ESF 14 Coordinators will assess the impact of the threat and potential needs for community recovery, mitigation and economic stabilization. Based on the initial assessment, the Coordinators will alert, activate and mobilize those resource agencies whose capabilities would best be suited to responding to that emergency. The Department of Economic Development will play a key role in economic damage assessment and evaluation of recovery facilities.
D. RECOVERY:

1. The ESF 14 Coordinators will assess the long-term consequences of emergencies and disasters, particularly those disasters that have a catastrophic impact on the economic infrastructure and viability of communities and regions. The Departments of Labor and Economic Development will play key roles in developing strategies for recovery.

2. The ESF 14 Coordinators will work with local, parish, state and federal authorities to develop plans, programs and initiatives aimed at long-term recovery. Priority will be given to programs and projects that reduce or eliminate risk from future emergencies and disasters, wherever possible.

IV. ORGANIZATION AND RESPONSIBILITIES:

A. GOHSEP and The Department of Economic Development have primary responsibility for initiating, organizing, and coordinating community recovery, mitigation and economic stabilization.

B. The support agencies for ESF 14 are responsible for developing and maintaining plans, procedures and asset inventories to support the Primary Coordinators. Support Agencies include, but are not limited to:

1. Louisiana National Guard
2. Department of Education
3. Department of Agriculture and Forestry
4. Department of Culture, Recreation and Tourism
5. Department of Environmental Quality
6. Office of the Governor – Division of Administration
7. Office of the Governor – Office of Financial Institutions
8. Louisiana State University System
9. Department of Health and Hospitals
10. Department of Insurance
11. Louisiana Workforce Commission (formerly Department of Labor)
12. Department of Justice
13. Department of Natural Resources
14. Louisiana Public Service Commission
15. Louisiana Board of Regents
16. Department of Revenue
17. Department of Social Services
18. Louisiana Secretary of State
19. Louisiana State Police
20. Department of Transportation and Development
21. Department of the Treasury
22. Non-governmental Organizations (NGO)
23. Coastal Restoration and Protection Authority
24. Louisiana Family Recovery Corps

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If local, parish and state resources are inadequate to the tasks assigned; the ESF 14 Coordinators will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing ESF 14 services will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 14 Resource Support and Logistics Coordinators is responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.
X. APPENDICES:

1. ESF 14 Responsibility Chart

2. State-Federal Crosswalk
### APPENDIX 1 – ESF 14

**COMMUNITY RECOVERY, MITIGATION, AND ECONOMIC STABILIZATION RESPONSIBILITY CHART**

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<th>Agency support to the Governor’s Office of Homeland Security and Emergency Preparedness and the Department of Economic Development</th>
<th>Authority / Policy</th>
<th>Coordination</th>
<th>Analysis</th>
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* To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.
APPENDIX 2 – ESF 14

COMMUNITY RECOVERY, MITIGATION, AND ECONOMIC STABILIZATION
STATE-FEDERAL CROSSWALK
EMERGENCY SUPPORT FUNCTION 15

EMERGENCY PUBLIC INFORMATION ANNEX

I. PURPOSE:

The purpose of this annex is to provide a plan for the effective collection, control and dissemination of Emergency Public Information (EPI) in efforts to protect life and property. The plan also calls for measures to be taken to ensure accurate reporting so that the public is not confused or misled in times of emergency.

II. SCOPE:

The scope of ESF 15 is to provide timely and accurate information to the media in order to inform the public about the threat of a natural disaster or the response to an emergency in effort to save lives. ESF 15 delivers public information about precautionary measures in advance of a disaster such as evacuation, sheltering and property protection. Encouraging disaster preparedness, keeping the public aware of hazardous situations and informing them of the progression of the disaster/emergency is key to protecting their lives and property. ESF 15 will continually provide situational updates to the public on measures the state is taking to protect and preserve life and property.

ESF 15 will disseminate clear, concise and accurate public information before, during and after disasters and emergencies. The information will be based on the factual situation in the disaster area, the actions taken by the authorities and the recommended steps to be taken by the people. Every effort will be made to correct inaccurate reporting in the media.

III. CONCEPT OF OPERATIONS:

A. MITIGATION:

1. The GOHSEP Director, will designate an ESF 15 Coordinator who will be the coordinator of information programs and initiatives.

2. The ESF 15 Coordinator will coordinate with other state departments and agencies to develop and maintain information and education programs for the general public.

B. PREPAREDNESS:

1. The GOHSEP Communications Director will disseminate preparedness information to the public prior to and throughout hurricane season. The Public Information Officer (PIO) will distribute information to the media through press releases, kits and press conferences. The information will also be available on the GOHSEP website. A wide variety of educational materials dealing with emergency management and disaster preparedness will be available in ready-to-distribute form or as fact sheets whose content may be incorporated into locally developed materials.

2. The GOHSEP PIO will produce television and radio PSAs on preparedness. The PSAs will instruct the public on making a disaster supply kit, creating a family communication plan, evacuating and other important information.
3. The ESF 15 Coordinator will develop plans, procedures and agreements with other state agencies, private and commercial communications including the media, volunteer associations and individuals in order to have responsive channels for the dissemination of emergency information.

4. The ESF 15 Coordinator will develop plans, procedures and agreements to provide emergency information to special populations including the visual and hearing-impaired.

5. The ESF 15 Coordinator will develop plans, procedures and agreements for the activation and operation of a Joint Information Center (JIC) for large scale and catastrophic incidents and emergencies. The ESF Coordinator will work with federal authorities to make sure that federal government public information activities will be integrated into the State JIC as needed.

C. RESPONSE:

1. The ESF 15 Coordinator will begin operating in the State EOC and initiate contact with the Public Information Officers of state and local agencies to ensure that valid and timely information is processed and released to the news media and the public. The highest priority will be for information about potential threats to the public. Evacuation warnings will be given special attention. An aggressive rumor control effort will be pursued.

2. The ESF 15 Coordinator or designee, will release all official Emergency Public Information, (EPI) provided by the GOHSEP Director about state operations and assistance during a disaster.

3. If the event is of such a magnitude that catastrophic news coverage can be expected, the ESF 15 Coordinator will advise the GOHSEP Director whether it would be advisable to activate a JIC. When the decision to activate is made, the ESF 15 Coordinator will ensure that all appropriate organizations and individuals are represented and able to function in the JIC. When federal authorities enter into operations they will be integrated into the JIC.

D. RECOVERY:

1. Emergency Public Information activities will continue as long as they are needed. The ESF 15 Coordinator will continue to monitor information needs to determine when activities can be turned to recovery.

2. As soon as possible after the emergency has passed, all agencies involved in the emergency will conduct assessments. Assessments will be used to define the need for resources and strategies needed for future operations. If a JIC had been activated its operations will be evaluated and, if necessary, its operational procedures will be reviewed and changed for future operations.

IV. ORGANIZATION AND RESPONSIBILITIES:
A. GOHSEP has primary responsibility for initiating, organizing and coordinating all aspects of Emergency Public Information.

B. The support agencies for ESF 15 are responsible for developing and maintaining plans, procedures and asset inventories to support the primary coordinator. Support agencies include, but are not limited to:

1. Louisiana National Guard
2. Senate and House Legislative Liaisons
3. Department of Agriculture and Forestry
4. Department of Corrections
5. Department of Culture, Recreation and Tourism
6. Department of Economic Development
7. Department of Education
8. Department of Environmental Quality
9. State Fire Marshal
10. Office of the Governor – Division of Administration
11. Office of the Governor – Disability Affairs
12. Office of the Governor – Elderly Affairs
14. Office of the Governor – Indian Affairs
15. Office of the Governor – Oil Spill Coordinators Office
16. Louisiana State University System
17. Department of Health and Hospitals
18. Department of Insurance
19. Department of Justice
20. Louisiana Workforce Commission (formerly Department of Labor)
21. Department of Natural Resources
22. Louisiana Public Service Commission
23. Louisiana Board of Regents
24. Department of Revenue
25. Department of Social Services
26. Louisiana Secretary of State
27. Louisiana State Police
28. Department of Transportation and Development
29. Department of the Treasury
30. Department of Wildlife and Fisheries
31. Non-governmental Organizations (NGO)

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.

VII. ADMINISTRATION AND LOGISTICS:

A. If local, parish and state resources are inadequate to the tasks assigned; the ESF 15 Coordinator will seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

B. Every agency providing ESF 15 services will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 15 Coordinator is responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. ESF 15 Responsibility Chart
2. State-Federal Crosswalk
**APPENDIX 1 – ESF 15**

**EMERGENCY PUBLIC INFORMATION RESPONSIBILITY CHART**

<table>
<thead>
<tr>
<th>Agency support to the Governor’s Office of Homeland Security and Emergency Preparedness</th>
<th>Spokespersons</th>
<th>Coordination</th>
<th>Media Facilities</th>
<th>Printing and Dissemination</th>
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<td>Department of Social Services</td>
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<td>Secretary of State</td>
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<td>Louisiana State Police</td>
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<td>Department of Transportation and Development</td>
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<td>Department of the Treasury</td>
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<td>Department of Wildlife and Fisheries</td>
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<td>Non-governmental Organizations (NGO) *</td>
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<tr>
<td>Governor – Office of Disability Affairs</td>
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</tbody>
</table>

*To include private relief organizations (i.e. American Red Cross, Salvation Army, Mennonite Disaster Service, etc.); private industry; professional associations and participants in mutual aid agreements, etc.*
APPENDIX 2 – ESF 15

EMERGENCY PUBLIC INFORMATION STATE-FEDERAL CROSSWALK

Federal Support
- USDA
- DOC
- DOS
- ARC
- DOD
- DOE
- HHS
- DOI
- DOJ
- DOL
- ED
- NASA
- OPM
- SSA
- VA
- TVA
- USAID

Federal Primary
- DHS-FEMA

State Primary
- GOHSEP

State Support
- DHH
- DOJ
- LWC
- DNR
- LPC
- LBR
- DSS
- LSP
- DOT
- DWF
- VOA/NGO
- GEA
- LOSCO
- System
- SFM
- SOS
- GOI
- DOR
- DTREAS
- G-DA
- S&HLL
EMERGENCY SUPPORT FUNCTION 16

MILITARY SUPPORT TO CIVIL AUTHORITIES (MSCA) ANNEX

I. PURPOSE:

ESF 16 Defense Support to Civil Authorities (DSCA) provides a framework for the mobilization, deployment and use of Louisiana National Guard military personnel, equipment and resources to respond to protect and preserve life and property during emergencies and disasters, when local and state civilian resources are exhausted and/or not sufficient to accomplish the needed actions. This includes the command, control and coordination of all other non-federal military support operating in the state, as well as coordination and situational awareness of all Department of Defense Support to Civil Authorities (DSCA) assets operating in the state under a Federal Emergency Management Agency (FEMA) Mission Assignment.

II. SCOPE:

The ESF will encompass the operations of the State Military Department and the Louisiana National Guard, and the National Guard assets available from other states through the Emergency Management Assistance Compact (EMAC). In addition, the ESF will coordinate with DSCA forces operating in the State of Louisiana under FEMA Mission Assignment, providing situational awareness and integration of federal active duty and reserve armed forces.

III. CONCEPT OF OPERATIONS:

A. MITIGATION:

The Adjutant General for Louisiana will designate an ESF 16 Coordinator for Defense Support to Civil Authorities (DSCA).

B. PREPAREDNESS:

1. The ESF 16 Coordinator will develop plans, procedures, agreements and arrangements with other state agencies, groups and individuals in order to have a comprehensive and flexible response capability.

2. The ESF 16 Coordinator will develop training and exercise plans to ensure that the military units and assets of the state will be prepared to deploy and support emergency operations, with a particular emphasis on large scale and catastrophic incidents and emergencies. The ESF Coordinator will work with other states and federal authorities to make sure that their assets can be integrated into the state operations as needed.
C. RESPONSE:

1. The ESF 16 Coordinator will begin operating when requested by GOHSEP or at the direction of the governor when an emergency begins, and will relay alerting and warning information as required to the Military Department throughout the state.

2. The ESF 16 Coordinator will receive, validate, assign and track mission assignments to the Military Department so that assets are deployed as needed to support lead emergency support functions response activities for security; search & rescue; command, control & communications; situational awareness; and logistics activities for commodities distribution.

3. If the event is of such a magnitude that catastrophic effects can be expected, the ESF 16 Coordinator will advise GOHSEP on whether it would be advisable to request additional military assets via EMAC. The Military Department will work with the incoming assets to ensure that they are smoothly integrated into the overall response. In addition, if FEMA mission assignments task DSCA assets, ESF-16 coordinates and maintains situational awareness of DSCA assets operating in Louisiana.

D. RECOVERY:

1. Military Support activities will continue as long as they are required by the state or federal tasking authority. The coordinator will continue to monitor information in order to determine when activities can be turned over to recovery and reconstitute for future response operations.

2. As soon as possible after the emergency has passed, all units involved in the emergency will conduct assessments, which will be used to define the need for resources and strategies needed for future operations.

IV. ORGANIZATION AND RESPONSIBILITIES:

The Louisiana Adjutant General and his designated coordinator has primary responsibility for initiating, organizing and coordinating all aspects of Military Support to Civil Authorities.

V. COMMAND AND CONTROL:

Command and Control will be exercised as provided in the Basic Plan.

VI. CONTINUITY OF GOVERNMENT:

Continuity of government will be as provided in the Basic Plan.
VII. ADMINISTRATION AND LOGISTICS:

1. If State resources are inadequate to the tasks assigned; the ESF 16 Coordinator will advise the Director, GOHSEP, to seek additional resources from EMAC and from the federal government pursuant to a Presidential Disaster Declaration.

2. All units providing ESF 16 services will maintain records of the operations, including cost records that can be used after the emergency to obtain reimbursement from state or federal resources.

VIII. PLAN MAINTENANCE:

The ESF 16 Coordinator is responsible for developing, maintaining and coordinating plans, procedures, arrangements and agreements in support of this ESF.

IX. AUTHORITIES AND REFERENCES:

Authorities and references are included in the Basic Plan.

X. APPENDICES:

1. State – Federal Crosswalk
APPENDIX 1 – ESF 16

MILITARY SUPPORT TO CIVIL AUTHORITIES STATE-FEDERAL CROSSWALK

State Primary

Federal Support

LANG → EOC → DOD